

MEETING DATE: 05/21/2007 ITEM NO:

COUNCIL AGENDA REPORT

DATE:

May 11, 2007

TO:

MAYOR AND TOWN COUNCIL

FROM:

DEBRA J. FIGONE, TOWN MANAGER

SUBJECT:

CONSIDER AN APPEAL OF THE PLANNING COMMISSION DECISION DENYING A REQUEST TO OPERATE A RESTAURANT ON PROPERTY ZONED C-2. APN 529-03-035. CONDITIONAL USE PERMIT U-07-24 PROPERTY LOCATION: 42 ELM STREET. PROPERTY OWNER:

MICHAEL COBLER. APPLICANT/APPELLANT: SUH CHUNG KIM.

RECOMMENDATION:

1. Open and hold the public hearing and receive public testimony.

2. Close the public hearing.

- 3. The Council may take any of the following actions on Conditional Use Permit (CUP) application U-07-24 (motion required):
 - a. Uphold the Planning Commission's decision to deny the CUP application.
 - b. Grant the appeal and approve the CUP application, subject to the required findings (Attachment 2) and conditions (Attachment 3).
 - c. Grant the appeal and approve the CUP application with modified conditions.
- 4. Refer to the Town Attorney for the preparation of the appropriate resolution if approved or denied (no motion required).

If the Town Council determines that the Planning Commission's decision should be reversed or modified relative to the appeal:

- 1. The Council needs to find one or more of the following:
 - (1) Where there was error or abuse of discretion on the part of the Planning Commission; or
 - (2) The new information that was submitted to the Council during the appeal process that was not readily and reasonably available for submission to the Commission; or

PREPARED BY:	BUD N. LORTZ COMMUNITY DEVELOPMENT	
	AV.	
Reviewed by:	Assistant Town ManagerTown Attorney	
Clerk Administ	tratorFinance Community Development	

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- (3) An issue or policy over which the Commission did not have discretion to modify or address, but which is vested in the Council for modification or decision.
- 2. If the predominant reason for modifying or reversing the decision of the Planning Commission is new information as defined in Subsection (2) above, it is the Town's policy that the application be returned to the Commission for review in light of the new information unless the new information has a minimal effect on the application.
- 3. If the appeal is approved, use the findings and consideration of the Conditional Use Permit application (Attachment 2), and modify the conditions in Attachment 3 as appropriate.
- 4. Refer to the Town Attorney for preparation of the appropriate resolution(s).

PROJECT SUMMARY:

The applicant (Café Delatti) is requesting approval to maintain a high turnover/sit-down restaurant with the following modifications to the CUP:

- Sales and service for primarily frozen yogurt plus organic coffee drinks, flavored teas, and fruit smoothies; and
- Discontinuance of all alcohol service, wine tasting and retail alcohol sales; and
- Reduction of hours of operation to 10:00 AM to 9:00 PM from 6:00 AM to 1:00AM.

The applicant will maintain the existing approved 12 seats, indoors and outdoors. The Planning Commission report (Attachment 5) contains additional discussion on the proposal.

BACKGROUND:

The previous tenant at the project site (Café Rouge) received approval for a Conditional Use Permit (CUP) on August 21, 2006 for a high turnover/sit-down restaurant which allowed:

- A total of 12 seats, indoors and outdoors;
- Beer and wine service with meals;
- Wine tasting:
- Hours of operation from 6:00 AM to 1:00 AM seven days a week;
- Alcohol service and retail alcohol sales limited between the hours of 11:00 AM to 11:00 PM; and
- Outdoor seating

When the applicant approached the Town regarding their proposed modifications to the restaurant, staff carefully evaluated their request to determine what process would be required for the proposed use.

Section 29.20.200 (3) of the Town Code states that any change that is a substantial departure from plans which were the basis of the CUP approval will require a modification to the CUP. Additionally, Council Resolution 2005-037 (Attachment 7) further clarifies when a modification

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of a CUP is required. Although both restaurants are classified as high turnover sit down restaurants, the operation of the approved and proposed restaurants was determined to be substantially different. The approved restaurant allowed service of meals, beer and wine service with meals, and wine tasting. The proposed restaurant is for yogurt and nonalcoholic drinks. Additionally, none of the conditions of approval relating to the service and tasting of alcohol for the existing restaurant would be applicable to the proposed use. After reviewing the applicant's request, the resolution, and Town Code, staff determined that a modification of the CUP was required.

PLANNING COMMISSION:

The Planning Commission denied this application on April 11, 2007 (Attachment 4). The Commission was concerned that there was a saturation of restaurants selling dessert products in the downtown area including frozen yogurt, ice cream and gelato. The Commission felt that to approve additional shops would be inconsistent with the General Plan goal of providing a mix of commercial uses.

The Town does not currently have policies that specifically regulate establishments that sell dessert products. As a result, uses of this nature are considered restaurants based on the current Town Code.

APPEAL:

An appeal of the Planning Commission's decision was received on April 19, 2007 (Attachment 1). The appellant/applicant's basis for the appeal is that the Commission erred or abused its discretion in that the findings could be made to approve the Conditional Use Permit and the application is consistent with the General Plan and that the Commission failed to collect adequate Planning Department Policy information regarding the proposed business.

CONCLUSION:

If the Council approves the modifications to the CUP, it should make the required findings and considerations specified in Attachment 2, and approve the applications, subject to the recommended conditions in Attachment 3.

ENVIRONMENTAL ASSESSMENT:

The project is Categorically Exempt pursuant to Section 15301 of the State Environmental Guidelines as adopted by the Town.

FISCAL IMPACT: None.

Attachments:

- 1. Appeal filed on April 19, 2007 (2 pages)
- 2. Required findings
- 3. Recommended Conditions of Approval (2 pages)
- 4. Verbatim minutes from the Planning Commission meeting of April 11, 2007

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- 5. Report to the Planning Commission dated April 5, 2007 for the meeting of April 11, 2007 (Exhibits A and B deleted and incorporated as Attachments 1 and 3 of this report).
- 6. Desk item report to the Planning Commission dated April 11, 2007 for the meeting of April 11, 2007.
- 7. Resolution 2005-037 (3 pages)
- 8. Letter of opposition, dated May 7, 2007 (2 pages)

Distribution:

Suh Chung Kim, 3098 Butte Street, Santa Clara, CA 05051 Michael Cobler, 900 East Campbell Avenue, Campbell, CA 95008 Jimmy Chang, 991 Alta Mar Terrace, San Jose, CA 95126

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FILING FEES \$277.00 Residential \$1,111.00 per Commercial, Multifamily or Tentative Map Appeal

Office of the Town Clerk

110 E. Main St., Los Gatos CA 95030 Mose

APR 19 2007

APPEAL OF PLANNING COMMISSION DECISION

I, the undersigned, do hereby appeal a decision of the Planning Comm	nission as follows: (PLEASE TYPE OR PRINTENEATE ARTMENT
DATE OF PLANNING COMMISSION DECISION: 04	111/07 CK#1273
DE CIPCE LADDI ICATION NO.	0.000
ADDRESS LOCATION: 42 ELM	ST. Los Gatos 0A 95030 1611,00
Pursuant to the Town Code, the Town Council may only grant an approximation of three (3) reasons exist for granting the appearables specify how one of those reasons exist in the appeal:	al by a vote of at least three (3) Council members. Therefore,
1. The Planning Commission erred or abused its discretion became	ause <u>ATTACHED</u>
2. There is new information that was not reasonably available a	t the time of the Planning Commission decision, which is
	(please attach the new information if possible): OR
	or address the following policy or issue that is vested in the Town
IF MORE SPACE IS NEEDED, PLEAS:	E ATTACH ADDITIONAL SHEETS.
 Appellant is responsible for fees for transcription of mine Appeal must be filed within ten (10) calendar days of Planni Deadline is 5:00 p.m. on the 10th day following the decision. may be filed on the workday immediately following the 10th 	ng Commission Decision accompanied by the required filing fee. If the 10th day is a Saturday, Sunday, or Town holiday, then it
	late of the Planning Commission Decision (Town Ordinance No.
•	ivision map only must be filed within the time limit specified in
5. Once filed, the appeal will be heard by the Town Council.	· ·
6. If the reason for granting an appeal is the receipt of new info Commission for reconsideration.	ormation, the application will usually be returned to the Planning
PRINT NAME: SUH CHUNG KIM	SIGNATURE:
DATE: 04/19/07	ADDRESS: 3098 Butte St.
PHONE: 408) 482-0019	Santa Clara, A 9505/
*** OFFICIAL (ISE ONLY ***
DATE OF PUBLIC HEARING: May 2, 2007	CONFIRMATION LETTER SENT: Date: 4 26 07
Pending Planning Department Confirmation	TO APPLICANT & APPELLANT BY:
	DATE OF PUBLICATION: May 9, 2001
DATE TO SEND PUBLICATION: 1 (A)	Revised by L. 2006

The Planning Commission erred or abused its discretion because:

- 1. Planning Commission failed to find that each of the following findings area supported by the Applicant•s Conditional Use Permit application.
 - (a) The proposed uses of the property are essential or desirable to the public convenience or welfare;
 - (b) The proposed use will not impair the integrity and character of the zone;
 - (c) The proposed uses would not be detrimental to public health, safety or general welfare; and
 - (d) The proposed uses of the property are in harmony with the various elements or objectives of the General Plan and the purposes of the Town Code.
- 2. The Planning Commission failed to find that the proposed use was entirely consistent with the land use element of the Town•s General Plan for the Central Business District, in that the use is retail, locally-owned, pedestrian-oriented, and consistent with the small-town and historical nature of the downtown area.
- 3. The Planning Commission failed to collect adequate Planning Department Policy information concerning the Applicant•s proposed business.
 - (a) Use & Occupancy: The current approved use is a high turnover(sit-down) *restaurant* as defined by the Zoning Ordinance.

Restaurant • A definition of restaurant is contained in the Zoning Ordinance (29.10.020). Restaurants include those businesses offering food or drinks that are ordered by the customer and prepared while the customer waits (e.g. bagels with condiments, gourmet coffee shops (except sales of whole bean or ground coffee), sandwiches, ice cream, yogurt, pizza or Chinese to-go, health drinks, etc.). Any business that sells food products and offers seating for customers is considered a restaurant.

(b) Land Use: There is no current policy addressing and/or limiting the number of yogurt retail store can be opened in Central Business District.

REQUIRED FINDINGS FOR

42 Elm Street

Conditional Use Permit U-07-24

Requesting approval to modify an existing CUP (Café Rouge) to allow a coffee and yogurt business (Café Delatti) on property zoned C-2. APN 529-03-035

PROPERTY OWNER: Michael Cobler

APPLICANT: Suh Chung Kim

FINDINGS

- As required by Section 15301 of the State Environmental Guidelines as adopted by the Town that this project is Categorically Exempt.
- As required by Section 29.20.190 of the Town Code for granting a Conditional Use Permit.
 - (a) The deciding body, on the basis of the evidence submitted at the hearing, may grant a conditional use permit when specifically authorized by the provisions of the Town Code if it finds that:
 - (1) The proposed uses of the property are essential or desirable to the public convenience or welfare;
 - (2) The proposed uses will not impair the integrity and character of the zone;
 - (3) The proposed uses would not be detrimental to public health, safety or general welfare; and
 - (4) The proposed uses of the property are in harmony with the various elements or objectives of the General Plan and the purposes of the Town Code.
- That the proposed project is consistent with the Redevelopment Plan for the Central Los Gatos Redevelopment Project Area (Section IV.B).

RECOMMENDED CONDITIONS OF APPROVAL FOR:

42 Elm Street

Conditional Use Permit U-07-24

Requesting approval to modify an existing conditional use permit (CUP) to allow a coffee and yogurt business (Café Delatti) on property zoned C-2. APN 529-03-035

PROPERTY OWNER: Michael Cobler

APPLICANT: Suh Chung Kim

TO THE SATISFACTION OF THE COMMUNITY DEVELOPMENT DIRECTOR:

(Planning Section)

- 1. CONDITIONS: These conditions of approval shall supersede all previously adopted conditions.
- 2. APPROVAL: This application shall be completed in accordance with all of the conditions of approval listed below and in substantial compliance with the plans approved and noted as Exhibit E in the report to the Planning Commission. Any changes or modifications made to the approved plans shall be approved by the Director of Community Development or the Planning Commission, depending on the scope of the changes.
- 3. LAPSE FOR DISCONTINUANCE: If the activity for which the Conditional Use Permit has been granted is discontinued for a period of one (1) year the approval lapses.
- 4. USE: The approved use is a high turn over sit down restaurant.
- 5. NUMBER OF SEATS: The maximum number of seats for the restaurant shall not exceed 12 seats total indoors and outdoors.
- 6. HOURS OF OPERATION: Maximum hours of operation for the restaurant shall be 10:00 AM to 9:00 PM seven days a week.
- 7. ALCOHOL SALES: Alcohol service and retail alcohol sales shall not be permitted.
- 8. TAKE OUT: Take out food shall be served in recycled material containers.
- 9. UTENSILS: All beverages and food served on site shall be served on reusable materials.
- 10. TRASH: Operators of the restaurant shall pick up trash along the business frontage and in the vicinity of the restaurant when outdoor seating is available.

TO THE SATISFACTION OF THE BUILDING DEPARTMENT: (Building Section)

- 11. PERMITS REQUIRED: A building permit shall be required for any interior tenant improvement to the existing commercial building. Separate permits are required for electrical, mechanical, and plumbing work as necessary.
- 12. CONDITIONS OF APPROVAL: The Conditions of Approval must be blue-lined in full on the cover sheet of the constructions plans. A Compliance Memorandum shall be prepared and submitted with the building permit application detailing how the Conditions of Approval will be addressed
- 13. SIZE OF PLANS: Four sets of construction plans, maximum size 24"x36".
- 14. BACKWATER VALVE: The scope of this project may require the installation of a sanitary sewer backwater valve per Town Ordinance 6.50.025. Please provide information

42 Elm Street – April 11, 2007 Conditional Use Permit U-06-20 Page 2

on the plans if a backwater valve is required and the location of the installation. The Town of Los Gatos Ordinance and West Valley Sanitation District (WVSD) requires backwater valves on drainage piping serving fixtures that have flood level rims less than 12-inches above the elevation of the next upstream manhole.

- 15. TITLE 24 COMMERCIAL: For any proposed tenant improvements, the building shall be upgraded to comply with the latest California Title 24 Accessibility Standards. Necessary work shall be first investigated by the design architect, then confirmed by Town staff.
- 16. TITLE 24 RESTAURANT USE: Proper size grease trap shall be required for any restaurant use. The following agencies will review the grease trap requirements before issuance of the building permit:
 - a. West Valley Sanitation District (WVSD): (408) 378-2408
 - b. Environmental Health Department: (408) 885-4200
 - c. Town Public Works Department: (408) 399-7530
- 17. SPECIAL INSPECTIONS: When a special inspection is required by UBC Section 1701, the architect or engineer of record shall prepare an inspection program that shall be submitted to the Building Official for approval prior to issuance of the building permit. The Town Special Inspection form must be completely filled-out, signed by all requested parties, and be blue-lined on the construction plans. Special Inspection forms are available from the Building Division Service Counter or online at www.losgatosca.gov/building.
- 18. NONPOINT SOURCE POLLUTION STANDARDS SHEET: The Town standard Santa Clara County Valley Nonpoint Source Pollution Control Program Sheet (or Clean Bay Sheet 24x36) shall be part of the plan submittal as the second page. The specification sheet is available at the Building Division Service Counter for a fee of \$2 or at San Jose Blue Print for a fee.
- 19. PLANS: The construction plans shall be prepared under the direct supervision of a licensed architect or engineer. (Business and Professionals Code Section 5538).
- 20. APPROVALS REQUIRED: The project requires the following departments and agencies approval before issuing a building permit:
 - a. Community Development Planning Division: Elizabeth Pettis at 354-6802
 - b. Engineering/Parks & Public Works Department: Fletcher Parsons at 395-3460
 - c. Santa Clara County Fire Department: (408) 378-4010
 - d. West Valley Sanitation District: (408) 378-2407

TO THE SATISFACTION OF THE DIRECTOR OF PARKS AND PUBLIC WORKS: (Engineering Division)

21. RAILING: A railing of similar materials and appearance to that used on the adjacent parking structure shall be provided along the back side of the handicap ramp. The rail shall be provided prior to issuance of a certificate of occupancy, or within 3 months of issuance of the Conditional Use Permit, whichever comes first.

APPEARANCES:

2 Los Gatos Planning Commissioners: 3

Joanne Talesfore, Chair

John Bourgeois Michael Kane Phil Micciche Tom O'Donnell Marico Sayoc

Assistant Director of Community Development:

Randy Tsuda

Town Attorney:

Orry Korb

Transcribed by:

Vicki L. Blandin (510) 526-6049

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LOS GATOS PLANNING COMMISSION 4/11/2007 Item #4, 42 Elm Street

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CHAIR TALESFORE: We are going to get to Item #4, 42 Elm Street. I think we're within our time limit. Do I need to assess anymore? No, okay. So let's bring up the applicant for Item #4. Well first of all, Mr. Tsuda, do you have a Staff Report on this?

PROCEEDINGS:

RANDY TSUDA: Actually Elizabeth Pettis, one of our assistant planners, is going to provide you with that Staff Report.

CHAIR TALESFORE: Thank you.

ELIZABETH PETTIS: This is Conditional Use Permit U-07-24 for 42 Elm Street. The applicant is requesting approval to modify an existing conditional use permit to allow for a yogurt and coffee business on property zoned C-2, and this will be to permit a high-turnover, sit-down restaurant that will serve organic coffee, drinks, frozen yogurt, flavored teas, and fruit smoothies, have a total of 12 seats indoors and outdoors, with the hours of operation between 10:00am and 9:00pm.

The previous tenant, Café Rouge, received approval for a conditional use permit on August 21, 2006 for a highturnover, sit-down restaurant, which allowed a total of 12

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ATTACHMENT

seats indoors and outdoors, with the hours of operation between 6:00am and 1:00am, seven days a week, with beer and wine service with meals, wine tasting, alcohol service and retail alcohol sales between the hours of 11:00am and 11:00pm, and outdoor seating.

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CHAIR TALESFORE: Thank you very much. Do we have any questions, Commissioners? Commissioner Kane.

COMMISSIONER KANE: In that Café Rouge is out, does the CUP regarding alcohol become a sunset policy? Is that now gone? Would a future tenant need to reapply, or would it be grandfathered?

RANDY TSUDA: It can continue to exist under the existing permit if it's reactivated within one year. Under this proposal the applicant is not proposing any alcohol service and that's included in a conditional of approval.

COMMISSIONER KANE: So it may be a sunset in one year?

CHAIR TALESFORE: Yes.

RANDY TSUDA: Well if you grant this permit, the use permit is immediately changed, and alcohol service must cease once they open their business.

COMMISSIONER KANE: And the new tenant would need to reapply in the future? So it's gone?

RANDY TSUDA: If they wanted to restore the alcohol service, they would have to come back.

COMMISSIONER KANE: Thank you.

LOS GATOS PLANNING COMMISSION 4/11/2007 Item #4, 42 Elm Street CHAIR TALESFORE: Thank you very much.

Commissioner Micciche has a question for Staff.

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COMMISSIONER MICCICHE: If they came back before the year was up, would they have to?

RANDY TSUDA: If you do not approve this permit or this applicant chooses not to implement the conditional use permit, chooses to reopen the previous Café Rouge business, they can do so under the previous CUP. Assuming you approve this permit, once it's implemented, it's done. The alcohol service goes away.

CHAIR TALESFORE: All right, so any other questions? Seeing none, I'd like to have the applicant, Jimmy Chang, come up to the podium and state your name and address for us. Thank you very much, and please adjust the microphone so we can hear you. Thank you.

JIMMY CHANG: My name is Jimmy Chang and I live at 991 Alta Mar Terrace in San Jose, California. I'm here to represent the new Delatti proposal. We're here to request an approval to modify the existing conditional use permit to allow low-fat frozen yogurt as primary, and coffee and drinks, mostly ice-blended, as a secondary use or service for the business on this property.

We believe our proposed use is very suitable for the current location, given that the immediate surroundings are restaurants, retails, and actually right across the

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street from Elm Street is a small gift shop, so given the conditions, we believe it's suitable.

Our store, we think it will bring more friendly environments, especially to the pedestrians who are walking along Elm Street and eventually North Santa Cruz Avenue, because there's a public parking lot, which kind of opens up right next to the store.

We are actually forfeiting our current use permit that allows alcohol and alcohol sales, and we're actually asking to provide healthy low fat tart frozen yogurts with fresh fruit toppings.

Our low fat tart soft-serve yogurt is actually very different from traditional frozen yogurts. It's really hard to describe the taste actually without tasting it, but if I may kind of compare the new frozen yogurt that we're proposing versus the traditional frozen yogurt, if you had an experience, say, with 31 Baskin-Robbins ice cream versus Italian gelato, there is a significant different. Yes, it is the same ice cream, if you were to categorize it, but as far as taste-wise, it is very different. We believe if someone likes the flavors that are provided by 31 Baskin-Robbins, they will go there. If someone likes the sherbets that are provided by Italian gelato, they will go there. So as far as the taste, that's an example of how it is different.

Also the new low fat tart, it's the tart part that provides the little bit more sour taste and is unlike the

LOS GATOS PLANNING COMMISSION 4/11/2007 Item #4, 42 Elm Street traditional yogurt, which is creamier. It's hard to describe the taste.

Also in addition to that, we're proposing that it will have fresh fruit toppings, and our display on the counter has a topping area, which will be refrigerated and has the fresh toppings. As you can see on the business plan, we put the visual images there as a reference.

We believe our proposal will actually serve the neighborhoods. We did a survey and there are a lot of supporters who signed this document, and it was provided to you guys as a supplement. And also in a bigger area I think it just adds another store that's different and unique and one of the kinds in Los Gatos, and I think it still would add a lot of value to the community. That's it.

CHAIR TALESFORE: Do we have any questions of the applicant? Okay, I do as well. Commissioner Bourgeois, and then Commissioner Kane.

COMMISSIONER BOURGEOIS: Thank you for your presentation, for providing the business plan stuff in the packet; that was really good to see.

I just want to understand how familiar you are with our downtown. Between where you are and Main Street there are a number of ice cream, gelato, yogurt places, as well as coffee shops. You kept saying you're unique. How are you different from what's already there, and are you aware

LOS GATOS PLANNING COMMISSION 4/11/2007 Item #4, 42 Elm Street

of this kind of saturation of this use in this block? I'd just like your thoughts on this issue.

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JIMMY CHANG: Actually, we are. When we were first putting together these business plans a few months ago, we did some marketing research and we are aware that there is I believe one that particularly says they have frozen yogurts. The way we see it is that that store is actually located more towards the Main Street, and actually all the reference stores are located on North Santa Cruz Avenue, whereas our location, it tends to serve more towards the Los Gatos Boulevard and the shopping area and Elm Street. So yes, it is a reasonable distance, but as far as the location, I think it serves a different area.

And two, as far as taste-wise, we didn't provide you with the other traditional frozen yogurt ingredient breakdowns, but if you look at the business plans, at least our machines are different. It's actually a private company that manufacturers the machines in Ohio, and that's where we're getting the machines, and so the mixture itself to create this soft-serve frozen yogurt is different, meaning the ingredients are a little different. The fat is significantly low, sugar is very minimal, and that's what we said: it's healthy frozen yogurt. It's really hard to describe the taste, but at least gelato was an example. It's not a gelato. It's not an ice cream. It is a frozen yogurt, in reference to your question.

LOS GATOS PLANNING COMMISSION 4/11/2007 Item #4, 42 Elm Street

1 CHAIR TALESFORE: Commissioner Kane, do you want to go next? Okay, Commissioner Sayoc. COMMISSIONER SAYOC: Yes, all right. Thank you for 3 your comments. Your concept and your business plan is very intriguing, but when you were looking at potential places, were there other places in consideration besides 42 Elm Street? JIMMY CHANG: As far as I know, 42 Elm Street was 8 the store that was available, and no, we did not look at the other locations, because the other locations weren't 10 available. 11 CHAIR TALESFORE: Commissioner Kane, and then 12 Commissioner Micciche. 13 COMMISSIONER KANE: The concept of Delatti is that 14 someone has purchased a franchise? 15 JIMMY CHANG: No, it's not. 16 COUNSEL SABO: It's not a franchise? 17 JIMMY CHANG: No, it's a name that we came up 18 with. Basically it's delicious, and we just came up with that name, so it's not a franchise, no. 19 COMMISSIONER KANE: Son of a gun, I misread it. 20 This is a one and only store? 21 JIMMY CHANG: Yes. There are a lot of similar 22 concepts given that it's a frozen yogurt, but as far as the

> LOS GATOS PLANNING COMMISSION 4/11/2007 Item #4, 42 Elm Street

store, yes, it is the only one.

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1	COMMISSIONER KANE: I saw that. I had a reaction
2	to the business plan; I thought it was being sent out by the
3	holy city somewhere and you had to abide by their formula
4	approach. You know the store that's in there now is a
5	reasonably casual, friendly kind of place. I thought there
6	was some corporate order that you had to wear these
7	uniforms.
8	JIMMY CHANG: No, that's all designed by a graphic
9	designer.
10	COMMISSIONER KANE: And you have the freedom to
11	change if you need to?
12	JIMMY CHANG: Yes.
	COMMISSIONER KANE: Thank you.
13	CHAIR TALESFORE: Can I just follow-up for a
14	second? Were they just examples of what you're thinking
15	about doing, or is this the actual?
16	JIMMY CHANG: Well, a graphic designer designed
17	the logos, the words, and the image that was going to be on
18	the apron. Recycled (inaudible) and all that, it was
19	designed.
20	CHAIR TALESFORE: So is the answer yes?
21	JIMMY CHANG: Yes.
22	CHAIR TALESFORE: Thank you. Okay, Commissioner
23	Micciche.
24	COMMISSIONER MICCICHE: It appears from your
25	statement that you're unique and one of a kind stems from

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LOS GATOS PLANNING COMMISSION 4/11/2007 Item #4, 42 Elm Street

the fact that the nutritional value of this yogurt is 2 different than other yogurts in town? Is that a correct statement? JIMMY CHANG: Yes, that's a correct statement. In this town, yes. COMMISSIONER MICCICHE: Excuse me? JIMMY CHANG: In this Los Gatos town, yes. COMMISSIONER MICCICHE: In this area, we're talking about, right? JIMMY CHANG: Yes. 10 COMMISSIONER MICCICHE: So when Commissioner 11 Bourgeois spoke about saturating the area, you don't feel 12 you're saturating, because you've got something separate 13 here, something different, is that right? 14 JIMMY CHANG: Yes. 15 COMMISSIONER MICCICHE: If a store like TCBY, I 16 think is the name of it, were to add this feature, would you have an objection to that? JIMMY CHANG: Our understanding of TCBY, yes, they 18 advertise frozen yogurt, which is a traditional frozen 19 yogurt, knowing that TCBY is a well known franchise, that we 20 have an access to their ingredients, that it is a creamy 21 traditional frozen yogurt. 22 On top of that, the current TCBY on North Santa

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LOS GATOS PLANNING COMMISSION 4/11/2007 Item #4, 42 Elm Street

Cruz Avenue, in addition to frozen yogurt, or advertisements

that are dedicated to frozen yogurt, at least on the front

door they also advertise Mrs. Fields cookies. They also have a lot of fruit juices, like factory manufactured fruit juices in a container. So other than the frozen yogurt, I don't think we have any other items that are conflicting with that store, and what we are proposing in here.

COMMISSIONER MICCICHE: Excuse me, that wasn't my question. My question was if they were to add a nutritional yogurt to their menu, would you feel an objection to that?

JIMMY CHANG: If they purchase the same (inaudible) and start to serve to same frozen yogurt with the idea of serving the fruit toppings just like what we were kind of showing you as a visual image, yes, we may.

COMMISSIONER MICCICHE: Okay.

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CHAIR TALESFORE: Okay, looking for just a motion to extend our meeting time.

COMMISSIONER MICCICHE: So moved.

COMMISSIONER KANE: So moved.

CHAIR TALESFORE: So moved. Okay, could I have a second? (Everyone seconds.) I love it. Okay, so how many vote in favor? All right, I'm going to call the motion. In favor of extending the meeting past 11:30? Opposed? None.

COMMISSIONER O'DONNELL: I want to make a motion.

CHAIR TALESFORE: Yes.

COMMISSIONER O'DONNELL: I want to move that (inaudible).

CHAIR TALESFORE: But one other thing.

LOS GATOS PLANNING COMMISSION 4/11/2007 Item #4, 42 Elm Street

COMMISSIONER O'DONNELL: We're still open. CHAIR TALESFORE: We're still open. 3 COMMISSIONER O'DONNELL: (Inaudible). CHAIR TALESFORE: Well there is. We have card. I have a speaker card. COMMISSIONER O'DONNELL: Oh, you do? I'm sorry. CHAIR TALESFORE: Yeah, I have a speaker card. COMMISSIONER O'DONNELL: I withdraw my motion. CHAIR TALESFORE: Okay. Thank you. COMMISSIONER O'DONNELL: But I have a comment. (Inaudible) so far, I want to clarify, because I don't think we can say to somebody, "Gee whiz, there's a lot of yogurt in town." This is not a chain store; it's consistent with everything. If you wouldn't do this, that's fine, but I don't see any basis upon which we can say oh my gosh, there are a lot of ice cream and yogurt places. So I just wanted to get that out, because if there is some reason to be able to do that, I'd like to hear what it is. COMMISSIONER KANE: If they're out of balance, we could, but they're not. CHAIR TALESFORE: And Commissioners, I am going to tell you that there's also a desk item on this that was here tonight when you came in. Did you all have a chance to read that? I'm sorry to be reminding you of it now. Okay, thank you very much. And so I'd like to call up Jamie Kim.

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JAMIE KIM: Hi, name is Jamie Kim and I'm from 13 North Santa Cruz Avenue, TCBY, representing my parents as the owner of a TCBY store. It's actually my second time representing my parents at the hearings. The first time was last December at an appeal case of Powell's Sweet Shoppe.

However, today is a little bit different. I feel a different emotion because I'm here to ask of you to protect our business by regulating the permit for yogurt business for new shops. I have prepared a (inaudible), but I (inaudible).

CHAIR TALESFORE: That's all right. We're with you.

JAMIE KIM: Okay. No one else is here.

CHAIR TALESFORE: Just us.

JAMIE KIM: But to get straight to the point however, I'm here to request the Planning Commission to considering regulating permits to sell frozen yogurt products for the new store, in this case Café Delatti, and in the future other possible businesses.

As of now there are already five businesses that serve frozen treats, not even counting restaurants selling ice cream on their dessert menu. With the opening of the fifth store, which is Powell's Sweet Shoppe selling gelato last July, it has affected our business very much. Our sales have gone down over 30%, and we just had a long winter season of negative revenue. But we were still hopeful that

LOS GATOS PLANNING COMMISSION 4/11/2007 Item #4, 42 Elm Street in the coming spring and summer season we'll be able to make up for the loss and continue our business to serve the customers and community, and also continue being part of this historical town as the TCBY store has been for the past 16 years.

But when we heard of this new business coming inwe actually found out last Thursday—we were devastated.
Having another frozen yogurt shop within one block from our
location selling basically the same product will hurt our
business even more, but not only our store, but also other
frozen treat shops in downtown. I am not being skeptical or
pessimistic, but it is clear that it will be very difficult
for us to make up for the rent and other operation expenses,
and therefore unable to sustain our business any further.
There is only so much we can do to make up for the loss. My
parents are already working every day, many hours, so they
can save money on the payroll, and they are using their own
savings to maintain the business.

Competition is good for the customers and also for the businesses as they motivate them to continue to make improvements in their service and quality of their business, but it only works when it is balanced. Only when businesses are capable of bettering their business both financially and resourcefully without compromising the quality of their product and service, it will benefit both customer and the business. In this case it is not balanced. There are just

too many frozen sweet treat shops in this small downtown, especially on Santa Cruz Avenue around the Main Street.

Really, how many ice cream stores does a block of downtown need?

TCBY has been a part of the Town's history for the past 16 years. I believe it is one of the oldest businesses in the downtown and we are proud to be part of it. It has been the place where a whole family can come in for yummy yogurt, for young people to hang out, and older people to come in and relax and enjoy the yogurt. We hope to continue to be part of the Town of Los Gatos for many years to come and to serve the customers and community, so please consider helping and protecting existing business by regulating permits to sell similar items, in this case regulating permits to sell frozen yogurt products for Café Delatti.

By no means are we denying their coming into the town, but it's just the product they're selling, and they insist it's a unique different yogurt, but to people it's just ice cream.

CHAIR TALESFORE: Okay. Commissioner Kane, do you have a question?

COMMISSIONER KANE: I have a question for Staff.

Mr. Tsuda, it carries on what Commissioner O'Donnell was
saying, that what we're being asked to do. I was wondering
if you could comment to the speaker. I don't think we have
the authority to make that kind of policy.

LOS GATOS PLANNING COMMISSION 4/11/2007 Item #4, 42 Elm Street RANDY TSUDA: You do not have the ability to regulate market share, regulate business. What you have before you is a land use decision, and it needs to be based on the General Plan and the Town Code, and that's what will ultimately guide your decision tonight will be those land use policies, not the marketplace.

COMMISSIONER KANE: Okay. Thank you.

CHAIR TALESFORE: I just wanted to ask the speaker, do you understand that?

JAMIE KIM: Yes, I do, but I know it's ultimately your decision to review the business plan and grant the permit or not, and it would really affect existing business as to whether they can sustain or not.

CHAIR TALESFORE: Commissioner Micciche.

COMMISSIONER MICCICHE: I'm very familiar with your store. In fact, my children love to go there to get cookies from Mrs. Field. Does TCBY allow you to add products to the line, or are you compelled to use what they give you?

JAMIE KIM: We have very strict guidelines by the franchise to the ingredients or even to the amount of the serving; everything is dictated by the franchise. And even we want to make a different modification or improvements to the store, but it is also regulated, so we cannot compete with privately owned stores where they could use a graphic designer to design their uniform or whatever they can do.

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COMMISSIONER MICCICHE: Have you looked at the nutritional value list that they have on theirs? Did you see this report?

JAMIE KIM: Well I didn't have a chance to look at it until just a few hours ago, right outside.

COMMISSIONER MICCICHE: So you do you know if you have any product that matches thief's nutritionally?

JAMIE KIM: Oh yes, actually TCBY as a franchise guarantees their product and the quality of their product, and we do serve no-sugar, non-fat yogurt in a variety of flavors. We have hard yogurt, we have sweet yogurt.

COMMISSIONER MICCICHE: So you feel you have a competitive product, an equal product, to them?

JAMIE KIM: Yes.

COMMISSIONER MICCICHE: Thank you.

CHAIR TALESFORE: And you've been in the town for how long?

JAMIE KIM: My parents took over the store about a year-and-a-half ago.

CHAIR TALESFORE: Thank you very much. But the store has been for sixteen years.

JAMIE KIM: Sixteen years.

CHAIR TALESFORE: Yes, that's what I wanted to know. Thank you very much. Okay, thank you. And I'd like to call the applicant back up for a rebuttal, if you want. If not, it's fine; you don't have to say anything.

LOS GATOS PLANNING COMMISSION 4/11/2007 Item #4, 42 Elm Street JIMMY CHANG: Well I just have a couple I guess
lines to you to say. Obviously we're not here to add another
competition. We feel like it's a different product,
different item. As you can see, we felt like there is a
demand in the neighborhood, because there are obviously 50
people—50 people is what we've given you—but they are a
mixture of residents of Los Gatos town and also the business
owners, and you can indicate them by their business name and
their address. We felt like that's evidence that there is
more demand for a new kind of low-fat frozen yogurt, a
healthier product.

CHAIR TALESFORE: Thank you. Any questions? I have a question. Are you planning on serving anything besides the ice cream, such as cookies, sandwiches? Nothing, okay.

JIMMY CHANG: No.

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CHAIR TALESFORE: All right, well thank you very much. I'm going to have you sit down, and Commissioners, discussion, questions?

COMMISSIONER MICCICHE: Shouldn't you close the public hearing?

CHAIR TALESFORE: Oh yes, I'm closing the public hearing. Commissioners, questions? Commissioner O'Donnell.

COMMISSIONER O'DONNELL: I just want to, at least from my understanding, make it quite clear, because I'm very sympathetic with what the TCBY people are saying, but I don't know that you understand what our authority is.

LOS GATOS PLANNING COMMISSION 4/11/2007 Item #4, 42 Elm Street

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We've been told it's a land use decision. We cannot regulate whether there are two or ten, at least to my knowledge we can't, so we are making a land use decision only, whether after hearing what you're saying about how hard business is, which I believe you, whether it is a wise decision to do what they're doing, we can't tell people how to run their business, so I just want that to be clear, because we're not trying to hurt your business, and

hopefully you're not trying to hurt your business, but

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that's not the point.

In any event, I would like to make a motion that I feel we're constrained to make, and that motion would be approve the conditional use permit and the findings would be that it is exempt under CEQA, that it is justified, it's desirable for public convenience and welfare, would not impair the integrity and character of the zone, it would not be detrimental to the public health, safety, or general welfare, and the use is in harmony with the various elements and objectives of the General Plan and purpose of the Town Code. The proposed project is consistent with the redevelopment plan for central Los Gatos Redevelopment Project area. That's the motion.

CHAIR TALESFORE: We have a motion in progress. Do I have a second?

COMMISSIONER MICCICHE: I second.

LOS GATOS PLANNING COMMISSION 4/11/2007 Item #4, 42 Elm Street CHAIR TALESFORE: Okay, we have a second from Commissioner Micciche. Discussion?

I'm sitting here not knowing how I feel about it, because I do feel that there's a cluster of ice cream establishments. On the other hand, I feel that the location of this shop is actually almost in another neighborhood, and it does serve people that may not come upon it. I mean I know how it felt when I was using it as Café Rouge, or before that, the coffee store that was there, so I don't know, I'm sitting somewhere there, whatever that means.

 $\label{eq:commissioner} \mbox{ Commissioner Bourgeois, and then Commissioner } \\ \mbox{Sayoc.}$

COMMISSIONER BOURGEOIS: I am going to support the motion, but I do think that as a land use decision we do have the ability, if we think there's an over-concentration of a use, then we can make the decision based on that.

CHAIR TALESFORE: Mmm-hmm.

COMMISSIONER BOURGEOIS: I am torn on this and I'm very sympathetic to the existing businesses. We've had this discussion numerous times. We've had it for Powell's, we've had it for Cold Stone Creamery. I mean this issue has been talked to death on this block, but the bottom line for this parcel, for this property, we're going from coffee and wine to coffee and tea and yogurt, and they're giving up their alcohol and they're reducing their hours. I mean I can't see

voting against this applicant, but I do think that use is a concern to me in that district.

CHAIR TALESFORE: Commissioner Kane.

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COMMISSIONER KANE: I expect I'll be supporting the motion, but I would ask again of Mr. Tsuda, we have one here, we have one there, we have one there. When Planning has the sense that we have one here and when you start to get concerned, when you first hear of the protest from a merchant, maybe then we could do a market study, a saturation study, because what we don't want to do is add to critical mass and bring in a sixth one and they all fail. I'm just thinking when you hear something out there, when you hear a protest, maybe we should do a market study or determine that we're approaching a saturation point and we do need to be careful, and that we can rule on, but it's not in this report, so I'm assuming it's not relevant, but I would say that we're getting close to that point of relevance if a merchant is losing 30% and having trouble surviving.

CHAIR TALESFORE: But Commissioner Kane, I don't think we can rule on market... I don't know what the market (inaudible).

COMMISSIONER KANE: We can rule on anything deleterious to the Town and if all six of them are going to fail, I'd rule on it.

LOS GATOS PLANNING COMMISSION 4/11/2007 Item #4, 42 Elm Street CHAIR TALESFORE: But it's more effective and what we do rule on is the land use.

RANDY TSUDA: I think what the Commissioner seems to be raising is a larger policy question here that goes beyond this particular application. What I would suggest is given this trend that we're seeing in the downtown, if it is a trend, that we raise this in our discussion with the Council at the upcoming retreat.

CHAIR TALESFORE: I wanted to get back on this for a second. Can we do that after we vote on this motion? I would like to capture that so it's not lost.

 $\ensuremath{\mathtt{RANDY}}$ TSUDA: You can capture that after you make the motion.

CHAIR TALESFORE: Thank you. Commissioner Micciche.

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COMMISSIONER MICCICHE: What I was going to suggest, and we've done this before, as part of this motion, is we send a strong recommendation to the Council to look at this issue of saturation of any item, since we're being confronted with it, so I'd like to make it part of the motion that we're sending the recommendation along to the Town Council. We've done that before.

CHAIR TALESFORE: Could that be part of the motion? No.

COMMISSIONER MICCICHE: We've done it before.

CHAIR TALESFORE: Commissioner O'Donnell.

COMMISSIONER O'DONNELL: Before responding to that, let me say this. I think that Commissioner Bourgeois raises a good point. You'll recall when we voted down the ice cream place at Lyndon Plaza we were reversed by the Town Council on some basis.

CHAIR TALESFORE: Yes.

COMMISSIONER O'DONNELL: We felt at that point there was an over saturation of ice cream places in Los Gatos and the Town Council said baloney. Now why the baloney was, anybody's guess is as good as mine. I do think that John is correct. At some point you can say too much is too much. You don't have to get into the economic analysis that Commissioner Kane is getting into, because that really kind isn't that. We're thinking of the Town, and we can say wait a minute, if everybody wants to sell ice cream, this isn't a balanced town. If everybody wants to sell sweatshirts, this isn't a balanced town. So that's got nothing to do with whether everybody can get rich selling sweatshirts, it's like do we want to have a town that only sells sweatshirts?

So here I would agree. If you've got every other store is going to sell ice cream of whatever, that's not right. So yes, we can get to a point where there are too many, and to the extent that I suggested otherwise, I was wrong, and I think John's point is well taken. So even though I have made the motion, I would invite anybody to tell me that they really feel within let's say a five block

LOS GATOS PLANNING COMMISSION 4/11/2007 Item #4, 42 Elm Street area, or a six block area, that we just have too many and this would be the straw that broke the camel's back, not from an economic standpoint, but from the idea of having balance in our community so that our citizens will want to come downtown. I don't think yogurt shops are going to be destination shopping. So I'm inviting some criticism of my motion.

CHAIR TALESFORE: Would like to go before me,
Commissioner Micciche, because I have a comment?

COMMISSIONER MICCICHE: Yeah, I'd like to change my comment before and say that I'm against the motion now. I think Commissioner O'Donnell has presented a good case for us challenging the existing policy.

CHAIR TALESFORE: And I will weigh in with three things. One is Commissioner O'Donnell, when you referred to the ice cream store at Lyndon, that was Cold Stone Creamery, and one of the reasons that the Commission did turn it down was because it was a franchise whose other store was less than a mile away from it and there was that policy that they couldn't have two stores within a mile of each other. That's the franchise policy.

And there was also when we had the American

Apparel here, it was for another T-shirt store and we have a
lot of stores that sell T-shirts. So I was on the fence
before; I don't think I am now on this. I mean I think the
plan that they presented, I was impressed with it. I don't

think we can do any kind of market analysis as far as economics are concerned on this, but I do think we can do land use policy. I think this does lean toward over-concentration in that very small area, plus the idea of other restaurants, so I'm probably not going to support the motion.

COMMISSIONER O'DONNELL: I'm going to withdraw my motion.

COMMISSIONER MICCICHE: Excuse me, I'm going to withdraw my second.

COMMISSIONER O'DONNELL: Okay.

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CHAIR TALESFORE: Wait a minute, let's withdraw the motion, and we're withdrawing the second. Commissioner O'Donnell.

COMMISSIONER O'DONNELL: Let me withdraw it and let me explain. I still tend to think that from a legal standpoint the motion is probably well taken. But I do think from a Town planning standpoint, how many is enough, and how many is too much? And I can tell you from living here that there is no shortage of ice cream or yogurt.

CHAIR TALESFORE: Yeah.

COMMISSIONER O'DONNELL: In fact, if anything, there are too many. So having been reminded of the saturation issue, I just don't want to make that motion, so I withdraw it.

LOS GATOS PLANNING COMMISSION 4/11/2007 Item #4, 42 Elm Street

CHAIR TALESFORE: Okay, and let's reflect that Commissioner Micciche also withdrew his second. I would tend to agree with Commissioner O'Donnell and Commissioner Micciche, and also adding into that, it's also yogurt plus coffee plus teas, which we have those stores as well. So Commissioner Sayoc, you had a comment? б COMMISSIONER SAYOC: Well the motion has been withdrawn, so I guess not. I was going to say that I was not. 8 going to support the motion. Instead, how about I throw out a motion? 10 CHAIR TALESFORE: Commissioner Sayoc, we'd like 11 that. 12 COMMISSIONER SAYOC: I move to deny the 13 14 provide a mix of commercial and industrial land uses to

application, because the General Plan states that we should provide a mix of commercial and industrial land uses to maintain a full-service town, and I believe the proposed use will create a disbalance to an already over-saturated market.

CHAIR TALESFORE: We have a motion for denial due to over-saturation.

COMMISSIONER MICCICHE: I second.

CHAIR TALESFORE: Seconded by Commissioner
Micciche. Okay, thank you, Commissioner Micciche. Unless I
have somebody with a burning desire to say anything, I'm
going to call for the motion. Thank you. All those in favor

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LOS GATOS PLANNING COMMISSION 4/11/2007 Item #4, 42 Elm Street

1 say aye. Opposed? So it's two mays and four ayes, so the 2 motion passes.

ORRY KORB: Just note for the record,

Commissioners Bourgeois and Kane were in opposition. Appeal rights. This decision is appealable to the Town Council. The decision must be appealed within ten days and appeal forms are available upstairs at the Town Clerk's office.

Date: April 5, 2007
For Agenda Of: April 11, 2007
Agenda Item: 4

REPORT TO:

The Planning Commission

FROM:

The Director of Community Development

LOCATION:

42 Elm Street

Conditional Use Permit U-07-24

Requesting approval to modify an existing conditional use permit (Café Rouge) to allow a coffee and yogurt business (Café Delatti) on

property zoned C-2. APN 529-03-035 PROPERTY OWNER: Michael Cobler

APPLICANT: Suh Chung Kim

DEEMED COMPLETE: March 22, 2007

FINAL DATE TO TAKE ACTION BY: September 22, 2007

FINDINGS:

- As required by Section 29.20.190 of the Town Code for the granting of a Conditional Use Permit
- As required by Section IV.B of the Redevelopment Plan for the Central Los Gatos Redevelopment Project that it meets the use set forth in the Town's General Plan.
- It has been determined that the project is Categorically Exempt pursuant to Section 15301 of the State Environmental Guidelines as adopted by the Town.

ACTION:

The decision of the Planning Commission is final unless appealed within ten days.

EXHIBITS:

- A. Required Findings (1 page)
- B. Recommended Conditions of Approval (2 pages)
- C. Existing Conditions of Approval for 42 Elm Street (2 pages)
- D. Letter of Justification/Project Description (11 pages), received March 22, 2007
- E. Development Plans, received March 22, 2007 (3 pages)

The Planning Commission - Page 2 42 Elm St. U-07-24 April 11, 2007

A. DESCRIPTION:

The applicant (Café Delatti) is requesting approval to modify the existing Conditional Use Permit (CUP) for 42 Elm Street to permit the following:

- A high turnover/sit down restaurant that will serve organic coffee drinks, frozen yogurt, flavored teas, and fruit smoothies;
- A total of 12 seats indoors and outdoors; and
- Hours of operation from 10:00 AM to 9:00 PM.

Please see Exhibit D for further information regarding the applicant's justification for the proposed modifications.

B. BACKGROUND

42 Elm Street (Café Rouge)

The previous tenant at 42 Elm Street (Café Rouge) received approval for a Conditional Use Permit (CUP) on August 21, 2006 for a high turnover/sit-down restaurant which allowed:

- A total of 12 seats, indoors and outdoors;
- Beer and wine service with meals;
- Wine tasting;
- Hours of operation from 6:00 AM to 1:00 AM seven days a week;
- Alcohol service and retail alcohol sales limited between the hours of 11:00 AM to 11:00 PM; and
- Outdoor seating

The existing Conditions of Approval are included as Exhibit C.

C. DISCUSSION

Conditional Use Permit

Café Delatti would be the owner's only restaurant serving this type of food and beverages. Restaurants in the C-2 district require a Conditional Use Permit (CUP). The applicant is proposing to reduce the hours of operation to 10:00 AM to 9:00 PM from 6:00 AM to 1:00 AM. The applicant will discontinue all alcohol service, wine tasting, and retail alcohol sales. The applicant will maintain 12 seats, indoors and outdoors, which is the same as Café Rouge.

Parking

There are no onsite parking spaces, however; the subject site has 15 parking spaces within the Parking Assessment District (PAD). The existing CUP permits 12 seats, and the applicant is not requesting approval for additional seats. Therefore, the existing three spaces in the PAD that are allocated to this tenant space provide the required parking for the

proposed use.

The following table shows the existing and proposed uses, and required parking for the project site.

Use	Parking Ratio	Square Feet/	Required	Parking
		Number of Seats	Parking	Provided
Retail	1/300 s.f.	2,423 s.f.	8	8
Personal Service	1/300 s.f.	1,152 s.f	4	4
Café Delatti	1 space/4 seats	12 seats	3	3
Total			15 in PAD	15 in PAD
			0 on site	0 on site

D. GENERAL PLAN CONFORMANCE

The General Plan designation for the parcel is Central Business District Zone, which allows for community oriented goods and services, while maintaining a small town character. The following sections of the General Plan are relevant to the proposed application:

- L.P.1.3 Encourage economic and social activity consistent with a small-scale, small town atmosphere and image.
- L.P.5.1 Maintain a variety of commercial uses (a strong downtown commercial area combined with Los Gatos Blvd and strong neighborhood commercial centers) to meet the shopping needs of residents and to preserve the small-town atmosphere.
- L.P.5.2 Encourage a mix of retail, office and professional uses in commercial areas, except in the Central Business District where retail should be emphasized.
- L.P.5.5 Encourage the development and retention of locally-owned stores and shops.
- L.G.1.1 To preserve, promote, and protect the existing small town character and quality of life within Los Gatos.
- L.G.5.2 To maintain a balanced, economically stable community within environmental goals.
- L.G.6.2 Preserve downtown Los Gatos as the historic center of the Town with goods and services for local residents while maintaining the existing Town identity, environment and commercial viability.

The Planning Commission - Page 4 42 Elm St. U-07-24 April 11, 2007

E. RECOMMENDATION:

If the Planning Commission finds merit with the proposal, it should:

- 1. Make the required findings (Exhibit A); and
- 2. Approve the application subject to the recommended conditions of approval (Exhibit B) and development plans (Exhibit E).

If the Planning Commission has concerns with the application, they may:

- 1. Continue the matter to a date certain with specific directions; or
- 2. Approve the application with additional and/or modified conditions of approval, or

3. Deny the application.

Prepared by!

Elizabeth Pettis, Assistant Planner

Approved by:

Bud N. Lortz,

Director of Community Development

BNL:RT:EP:

cc: Suh Chung Kim, 3098 Butte Street, Santa Clara, CA 95051 Mike Cobler, 900 East Campbell Avenue, Campbell, CA 95008 Jimmy Chang, 991 Alta Mar Terrace, San Jose, CA 95126

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CONDITIONS OF APPROVAL FOR:

42 Elm Street

Conditional Use Permit U-06-20

Requesting approval to modify a conditional use permit to increase the seating, allow special events,

and wine bar with retail wine sale on property zoned C-2. APN 529-03-035.

PROPERTY OWNER: Michael Cobler

APPLICANT: Belghis and Farhad Proushani

TO THE SATISFACTION OF THE COMMUNITY DEVELOPMENT DIRECTOR:

(Planning Section)

- 1. CONDITIONS: These conditions of approval shall supercede all previously adopted conditions.
- 2. APPROVAL: This application shall be completed in accordance with all of the conditions of approval listed below and in substantial compliance with the plans approved and noted as Exhibit I in the report to the Planning Commission. Any changes or modifications made to the approved plans shall be approved by the Director of Community Development or the Planning Commission, depending on the scope of the changes.
- 3. LAPSE FOR DISCONTINUANCE: If the activity for which the Conditional Use Permit has been granted is discontinued for a period of one (1) year the approval lapses.
- 4. USE: The approved use is a high turnover (sit-down) restaurant as defined by the Zoning Ordinance.
- 5. NUMBER OF SEATS: The maximum number of seats for the restaurant shall not exceed 12 seats total (indoor and outdoor).
- 6. HOURS OF OPERATION: Hours of operation for the restaurant shall be 6:00 a.m. to 1:00 a.m. seven days a week. Service of wine and the retail sale of wine shall be limited to 11:00 AM to 10:00 PM, seven days a week.
- 7. WINE SALES: The service of wine by the glass for the restaurant is permitted, indoors and outdoors, only with meals. A meal is defined as a combination of food items selected from a menu (breakfast, brunch, lunch, or dinner). Appetizers such as popcorn, nachos, pretzels, potato skins, relish trays, etc. (hot or cold) are not meals. Retail sale of wine for off-site consumption is permitted from 11:00 AM to 10:00 PM, seven days a week.
- 8. WINE TASTING: Wine tasting is permitted indoors only. The maximum sample size for the tasting shall not exceed one ounce.
- 9. OUTDOOR AREA: The design of improvements to the outdoor area must be approved by the Chief of Police, the Community Development Director, and Director of Public Works prior to installation. The Chief of Police will review the proposal for public safety. The Director of Public Works will review the proposal for landscaping, proper separation between landscaped areas, loading zone and pedestrian ramp.
- 10. TAKE OUT: Take out food shall be served in recycled material containers.
- 11. UTENSILS: All beverages and food served on site shall be served on reusable materials.
- 12. TRASH: Operators of the restaurant shall pick up trash in the vicinity of the restaurant when outdoor seating is available.
- 13. SPECIAL EVENTS: Wine tasting lectures, community meetings and private (invitation only) events are allowed. These events are limited to once a month and during hours of operation. Alcohol service and entertainment is not permitted during these events.

42 Elm Street - August 7, 2006 <u>Conditional Use Permit U-06-20</u> Page 2

14. PROHIBITED USES: Service of alcohol without a meal and outdoor barbeques are not allowed.

TO THE SATISFACTION OF THE DIRECTOR OF PARKS AND PUBLIC WORKS: (Engineering Division)

- 15. CONSTRUCTION STREET PARKING. No vehicle having a manufacturer's rated gross vehicle weight exceeding ten thousand (10,000) pounds shall be allowed to park on the portion of a street which abuts property in a residential zone without prior approval from the Town Engineer (§ 15.40.070).
- 16. RESTORATION OF PUBLIC IMPROVEMENTS. The developer shall repair or replace all existing improvements not designated for removal that are damaged or removed because of developer's operations. Improvements such as, but not limited to: curbs, gutters, sidewalks, driveways, signs, pavements, raised pavement markers, thermoplastic pavement markings, etc. shall be repaired and replaced to a condition equal to or better than the original condition. Existing improvement to be repaired or replaced shall be at the direction of the Engineering Construction Inspector, and shall comply with all Title 24 Disabled Access provisions. Developer shall request a walk-through with the Engineering Construction Inspector before the start of construction to verify existing conditions.
- 17. OUTDOOR TRASH ENCLOSURES. Within 60 days of issuance of a conditional use permit, outdoor trash enclosures shall be covered and area drains connected to the sanitary sewer system shall be provided within the enclosure.
- 18. GREASE TRAPS. Meet all requirement of the Santa Clara County Health Department and West Valley Sanitation District for the interception, separation or pretreatment of effluent.
- 19. CONSTRUCTION NOISE. Between the hours of 8:00 a.m. to 8:00 p.m., weekdays and 9:00 a.m. to 7:00 p.m. weekends and holidays, construction, alteration or repair activities shall be allowed. No individual piece of equipment shall produce a noise level exceeding eighty-five (85) dBA at twenty-five (25) feet. If the device is located within a structure on the property, the measurement shall be made at distances as close to twenty-five (25) feet from the device as possible. The noise level at any point outside of the property plane shall not exceed eighty-five (85) dBA.

Date: April 11, 2007
For Agenda Of: April 11, 2007
Agenda Item: 4

DESK ITEM

REPORT TO:

The Planning Commission

FROM:

The Director of Community Development

LOCATION:

42 Elm Street

Conditional Use Permit U-07-24

Requesting approval to modify an existing conditional use permit (Café Rouge) to allow a coffee and yogurt business (Café Delatti) on

property zoned C-2. APN 529-03-035 PROPERTY OWNER: Michael Cobler

APPLICANT: Suh Chung Kim

EXHIBITS:

A-E. Previously Submitted

F. Petition of Support (5 pages) (received April 10, 2007)
G. Letter of Opposition (2 pages) (received April 11, 2007)

REMARKS:

Exhibit F (a petition in support of the project) and Exhibit G (a letter in opposition of the project) were submitted after the report on this matter was finalized.

Prepared by:

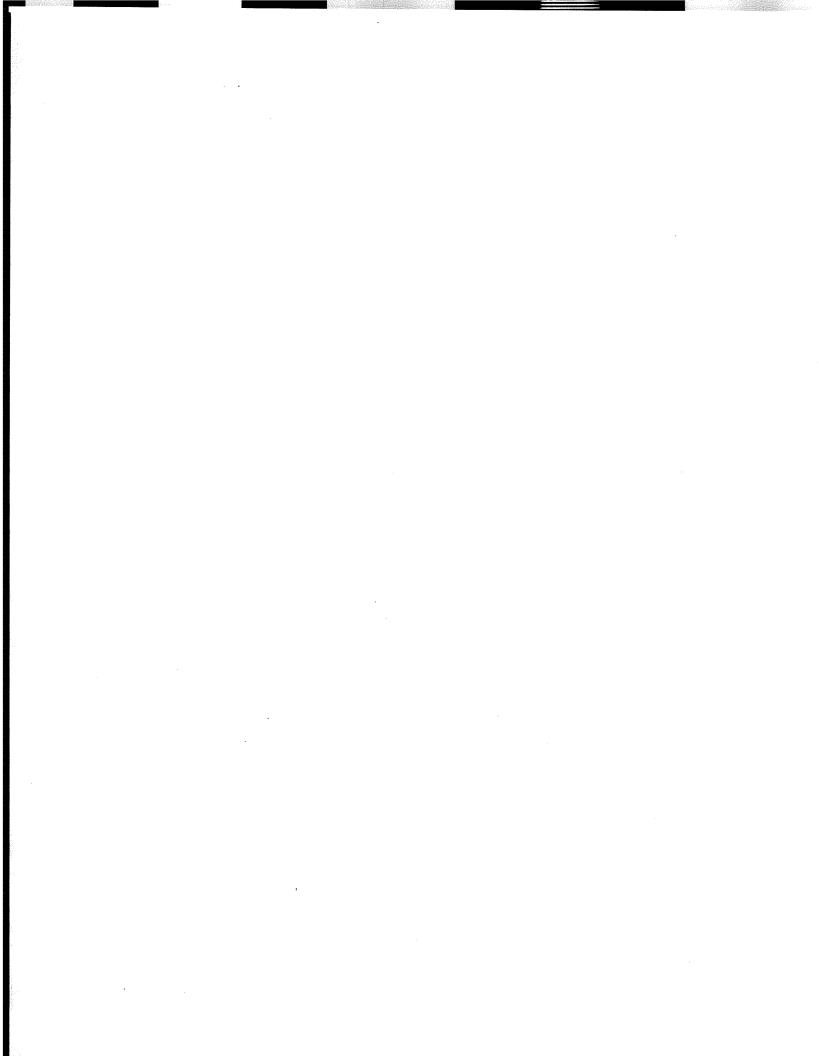
Elizabeth Pettis, Assistant Planner

BNL:RT:EP:

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Approved by: Bud N. Lortz,

Director of Community Development



Business Supporters for Opening "Delatti Cafe(Frozen Yogurt)"

in Downtown Los Gatos Business District

April, 9, 2007
Surveyors:
Seo Jung Kim (owner)
Daisuke Nitta
Wei Tien Pang

Store Location: 42 Elm Street, Los Gatos, CA

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Business Supporters for Opening "Delatti Cafe(Frozen Yogurt)" in Downtown Los Gatos Business District

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Dear Planning Commissioners of City of Los Gatos,

My name is Jamie Kim and I am a daughter of Mr. Iron (Se Bok) Park, the owner of the TCBY/Mrs.Fields store on 13 N. Santa Cruz.

We are writing this letter in regards to the new yogurt store planning to open in downtown Los Gatos, at 42 Elm St. We would like to present few points as to why we are requesting the City of Los Gatos to consider disapproving the conditional use permission to sell frozen yogurt product at this new store, Café Delatti.

First, here is a history of how my parents have come to own TCBY store in downtown Los Gatos which first opened its doors in 1991. They are Korean immigrants who came to the U.S. with the dream of staring their new life after retiring in Korea. Through many years of visiting the Bay Area, they fell in love with the town of Los Gatos for its beautiful and friendly atmosphere. At that time, they only dreamed of becoming a part of this town someday. In Nov.2005, they finally had an opportunity to acquire a business which took great investment of their retirement fund. In hopes to succeed in a very competitive market, they have worked extremely hard in trying to generate a good reputation with quality products while serving and giving to the community through various means of donation and service. We also employ students and individuals from this community and are active in community work. We have been actively participating in community event and making donations to local schools. Also, TCBY as a franchise has high standard of quality and service which we would like to meet and even exceed. Since we have taken over the store over 1 year ago, we have made improvements to the store to make it a more pleasing experience for each of our customers. We even purchased new yogurt machines recently to improve quality of the product.

With four different stores selling frozen treats (frozen yogurt, smoothies, ice cream, gelato, etc.) already in downtown Los Gatos alone, the fifth store opened in July of 2006. Since the opening of Powell's only few doors down from TCBY, we have noticed a considerable loss of sales (over 30%) and revenue. Although we have managed to survive and keep afloat with a very small margin of profit without compromising the quality of our service and product to the customer and to the community, we are at very difficult situation right now. And with possibility of another yogurt store opening within one block of vicinity which clearly means that our sales and business will be reduced even more, we are not sure how much longer we can sustain the business.

Although we understand that an individual or group holds the right to open any business of their choosing, we feel that saturating one area of downtown Los Gatos with another yogurt store will cause ours and other stores selling frozen treats to suffer. With the high cost of rent, the franchise fee and daily operating expenses, the margin of profit for a store like TCBY is very low, especially frozen yogurt is a very weather sensitive and seasonal items.

It is our desire for our store, TCBY, to continue to be a part of the history of this beautiful town as it has been for past 16 years, and to be established in downtown Los Gatos as a family friendly business for many years to come. But with another store in direct competition to ours within one block of vicinity, we fear that the impact this new store will have on ours may cause us to close our doors.

Please consider the loss that the city and the downtown Los Gatos may take with the absence of TCBY which has been here for over 16 years in the same location. We hope the planning commission will consider protecting existing businesses by regulating permit to sell similar items for the new business. In this particular case, we are petitioning for the planning commission to regulate permit to sell frozen yogurt product for the new store.

We thank you for allowing us to present our point of view in this matter. We also thank you for your consideration.

Regards,

Jamie Kim

RESOLÚTION 2005 - 037

RESOLUTION OF THE TOWN COUNCIL OF THE TOWN OF LOS GATOS ADOPTING GUIDELINES FOR MODIFICATION OF USE

This resolution establishes the criteria that will be used to evaluate a modification of use pursuant to Zoning Ordinance Section 29.20.200.

RESOLVED:

A conditional use permit (CUP) is intended to allow the establishment of those uses that have unique characteristics or special form such that their effect on the surrounding environment must be evaluated for a particular location. The CUP process allows for review of the location, design, configuration of improvements and potential impact on the surrounding area. Once a CUP has been granted it runs with the land. Modifications to a property with a valid CUP may be considered when an application has been filed for Architecture & Site approval or a building permit has been requested, providing there is no material adverse impact or substantial departure from the plans that were the basis for the CUP.

- 1. The following are examples of changes that would be considered a material adverse impact on the surrounding area:
 - a. Requirement for environmental review under the California Environmental Quality Act (CEQA)
 - b. Conflicts with General Plan goals and/or policies
 - c. An increase in outdoor noise levels that would exceed the limits set by the Town's Noise Ordinance
 - d. Non-compliance with the Commercial Design Guidelines
 - e. Changes to the operational aspects of the business that conflict with Planning Commission or Council conditions of approval (example, increasing hours of operation)
 - f. Inconsistency with all applicable provisions of the Zoning Ordinance and the spirit and intent of the original approval
- 2. Examples of changes that are a substantial departure from plans that were the basis of the conditional use permit approval are those that result in any of the following:
 - a. Conflicts with operational conditions of approval
 - b. Adds land area to the property for which the use permit was granted
 - c. Results in a parking or traffic impact to other properties in the area
 - d. Conflicts with applicable provisions of the Town Code
 - e. Conflicts with General Plan Goals and/or Policies
 - f. Results in a change relative to service of alcoholic beverages

PASSED AND ADOPTED at a regular meeting of the Town Council held on the 18th day of April, 2005, by the following vote:

COUNCIL MEMBERS:

AYES:

Steve Glickman, Diane McNutt, Joe Pirzynski, Barbara Spector

Mayor Mike Wasserman

NAYS:

None

ABSENT:

None

ABSTAIN:

None

SIGNED:

MAYOR OF THE TOWN OF LOS GATOS

LOS GATOS, CALIFORNIA

ATTEST:

CLERK ADMINISTRATOR OF THE TOWN OF LOS GATOS

LOS GATOS, CALIFORNIA

ORDINANCE 2143

ORDINANCE OF THE TOWN OF LOS GATOS AMENDING TOWN CODE SECTION 29.20.200 (CONDITIONAL USE MODIFICATION)

THE TOWN COUNCIL OF THE TOWN OF LOS GATOS DOES ORDAIN AS FOLLOWS:

SECTION I

Town Code Chapter 29.20.200 shall be amended as follows:

Sec. 29.20.200. Conditional use modification.

A use authorized by conditional use permit shall not be modified unless a modification to the permit is approved. The following changes in use are modifications:

- (1) Intensification of use. Changes of use that will result in an increase of five (5) or more peak hour trips.
- (2) Commencement of new activities that could have a material adverse impact on the surrounding area.
- (3) Any change that is a substantial departure from plans which were the basis of the conditional use permit approval.

SECTION II

In the event that any part of this ordinance is held to be invalid, the invalid part or parts shall be severed from the remaining portions which shall remain in full force and effect.

SECTION III

This ordinance was introduced at a regular meeting of the Town Council of the Town of Los Gatos on April 18, 2005 and adopted by the following vote as an ordinance of the Town of Los Gatos at a regular meeting of the Town Council of the Town of Los Gatos on April 18, 2005. This ordinance takes effect 30 days after it is adopted.

COUNCIL MEMBERS:

AYES:

Steve Glickman, Diane McNutt, Joe Pirzynski, Mayor Mike Wasserman.

NAYS:

Barbara Spector

ABSENT:

None

ABSTAIN:

None

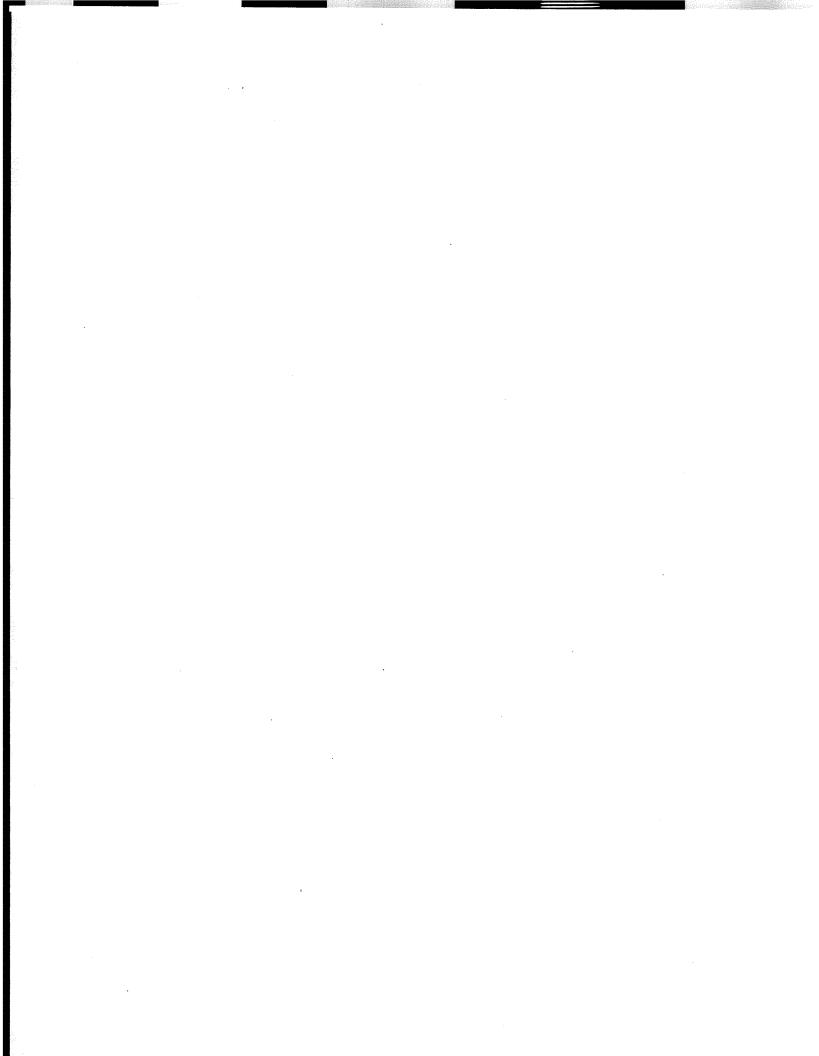
SIGNED:

MAYOR OF THE TOWN OF LOS GATOS

LOS GATOS, CALIFORNIA

ATTEST:

TOWN CLERK OF THE TOWN OF LOS GATOS LOS GATOS, CALIFORNIA



Dear Town Council Members of Los Gatos,

My name is Jamie Kim, and I am representing my parents Se Bok and Sharon Park of TCBY. We are writing this letter in regards to the appeal case of the new yogurt shop, Café Delatti on 42 Elm St.

There are few points we would like to make in taking the position of opposition for approval of CUP for Café Delatti.

1. Over saturation of "Ice Cream Shop" (referring ALL frozen sweets/ treats – Frozen yogurt, ice cream, gelato, smoothies, etc.) in Los Gatos downtown, especially around Santa Cruz avenue between Main street and Elm street. There are currently five businesses serving ice cream or frozen yogurt or gelato all only few doors away from each other. One thing we do NOT lack in downtown Los Gatos is ice cream shop. How many ice cream shops does one downtown need? On Castro Street in Mountain View downtown, there are two ice cream shops and they are located at the opposite end of the strip from each other (per visitation). In Palo Alto downtown, there are only two ice cream shops on the University Ave, and two more on crossing street around the University Ave. (per internet search). In Los Altos also, there are only two ice cream shops in central downtown area (per internet search). Not only as a business owner, but as a consumer who shops and dines at downtown Los Gatos, I would like to see more variety of retail stores and restaurants, not six different ice cream shops within half of a block.

2. Over saturation of the same type of business does not promote healthy competition.

Competition is good for the customers and also for businesses as it would motivate them to continue to make improvement in their service and the quality of their business. But it only works when it is balanced. Only when businesses are capable both financially and resourcefully of pursuing better their businesses without compromising the quality of product and service, it would benefit both customers and the community.

With Powell Candy shop open last July, our sales has dropped over 30%. Although we have managed to survive and keep afloat with a very small margin of profit without compromising the quality of our service and product to our customer and to the community, we are at very difficult situation as it is. But if another yogurt shop who serves almost identical menu (frozen yogurt, fruit toppings, and smoothies) opens, it will affect our business even more and we will most likely not be able to stay in this direct competition with even bigger loss in sales than now and it could also mean that we will be forced to close our door. Per Café Delatti's business plan and their presentation at the planning committee hearing, they claim that their product is unique and they offer different items, but in reality, for most of consumers it is just another frozen treat, and for many people and children, it is just another "ice cream". And the fact that not only that their menu is identical to TCBY, but also in addition, they offer all kinds of coffee drink, espresso drink and tea, it can be in direct competition with the Great Bear Coffee as well.

3. Asking the town council to protect the existing business by regulating over saturation of the same type of business.

Although we understand that an individual or group holds the right to open any business of their choosing, we feel that saturating one area of downtown Los Gatos with another ice cream shop will cause ours and other stores selling frozen treats to suffer. With the high cost of rent, the franchise fee and daily operating expenses, the margin of profit for a store like TCBY is very low, especially as frozen yogurt and other frozen treat are very weather sensitive and seasonal items. Despite our struggle to stay in the business, we have been making improvement to the store to make it a more pleasing experience for each of our customers. We also have been actively participating in community events and making donations to local schools (St. Mary school, Los Gatos high school sports teams, etc.) and other local charity organization.

It is our desire for TCBY to continue to be a part of the history of this beautiful town as it has been for past 16 years, and to be established in downtown Los Gatos as a family friendly business for many years to come. We would like to continue to serve our customer with great product that is both delicious and healthy, and to contribute to the community by giving even more.

As we write this letter and prepare for the appeal hearing, our heart is burdened because we have to take the position of opposition to take to protect our business from the new business in direct competition. However, we feel that it is necessary not only for our benefit but for benefit of other existing businesses that can be affected negatively with opening of this new store, and further the benefit of the downtown of Los Gatos to have more balanced and diverse goods and service for its citizens. By no means, we are denying the right of the owner of Café Delatti to open a business in this beautiful town of Los Gatos, but it is the type of business they are trying to run which is already overly saturated in this particular area of downtown Los Gatos that we are opposing to.

So we are asking the Town Council to consider the matter of over saturation of ice cream shops (frozen treat business) in the downtown and the effect of yet another shop on existing business if opened, in decision making for this appeal case.

Thank you for allowing us to present our point of view in this matter. We appreciate your consideration.

Regards,

Jamie Kim,

Se Bok & Sharon Park, the owner of TCBY.

Faurie Kin