

ITEM NO: 3

PREPARED BY:

Joel S. Paulson, Planning Manager

jpaulson@losgatosca.gov

SUMMARY:

Public hearing to consider adoption of amendments to Chapter II.

(Constraints Analysis and Site Selection) and Chapter V.

(Architectural Design) of the Hillside Development Standards and

Guidelines

RECOMMENDATION:

Forward a recommendation to the Town Council for approval of

amendments to Chapter II. and Chapter V. of the Hillside

Development Standards and Guidelines.

CEQA:

It has been determined that there is no possibility that this project will have a significant impact on the environment; therefore, the

project is not subject to the California Environmental Quality Act,

Section 15061 (b)(3): Review for exemption.

FINDING:

Find that there is no possibility that this project will have a

significant impact on the environment; therefore, the project is not subject to the California Environmental Quality Act,

Section 15061 (b)(3): Review for exemption (Exhibit 1).

ACTION:

Recommendation to Town Council.

EXHIBITS:

Previously received with the September 23, 2015 Staff Report:

1. Required Findings

2. Proposed Amendments - Chapter II. Constraints Analysis and

Site Selection (six pages)

3. Proposed Amendments - Chapter V. Architectural Design (12

pages)

4. Comments from Dave Weissman (10 pages)

Received with this Staff Report:

5. Verbatim Minutes from the October 21, 2015 Study Session

(90 pages)

6. Proposed Methodology previously submitted by Dave

Weissman and Lee Quintana (four pages)

7. Letter from Lee Quintana submitted at the October 21, 2015

Study Session (four pages)

8. Letter from Dave Weissman (five pages)

Planning Commission Staff Report - Page 2

<u>Hillside Development Standards and Guidelines Modification</u>

November 23, 2015

BACKGROUND:

On September 23, 2015, the Planning Commission held a public hearing to consider proposed amendments to the Hillside Development Standards and Guidelines (HDS&G) regarding light reflectivity value (LRV) and visibility analysis (link to September 2015 report to the Planning Commission and supporting attachments for Agenda Item 6: http://losgatos.granicus.com/GeneratedAgendaViewer.php?view id=5&clip id=1452).

Following a short discussion and receiving public testimony the Planning Commission continued the matter to a Study Session on October 21, 2015.

On October 21, 2015, the Planning Commission held a Study Session to discuss amendments to the HDS&G regarding light reflectivity value (LRV) and visibility analysis (link to October 2015 report, Addendum to the Planning Commission report, and supporting attachments for the Study Session: http://losgatos.granicus.com/GeneratedAgendaViewer.php?view_id=5&clip_id=1461). Verbatim minutes for the October 21, 2015 Study Session are included in Exhibit 5.

Following public testimony and Commission discussion regarding the proposed amendments, the matter was continued to a Special Planning Commission meeting on December 2, 2015.

DISCUSSION:

The Commission had a number of questions at the Study Session and requested that staff address the questions provided by Dave Weissman and Lee Quintana in their visibility methodology document. Additionally, the Commission requested additional information regarding the LRV averaging for further discussion.

Visibility Methodology

Staff previously provided a proposed methodology for completing view analysis for hillside homes. Exhibit 6 contains additional suggestions for the visibility methodology prepared by Dave Weissman and Lee Quintana. Staff appreciates the thought and time that Dr. Wiessman and Ms. Quintana put into Exhibit 6 and their subsequent correspondence (see Exhibits 7 and 8, respectively). At the meeting, staff is available to answer the Commission's questions on the various components of the methodology and suggestions provided in Exhibits 6, 7, and 8. As the Commission reviews the suggestions, consideration should be given as to the ability of individual homeowners and their design professionals to complete the methodology. The Commission could forward some or all of the proposed methodology components in Exhibit 6 to Town Council if it is determined to be appropriate.

Planning Commission Staff Report - Page 3
<u>Hillside Development Standards and Guidelines Modification</u>
November 23, 2015

Exhibit 6 also contains the following three additional questions which are followed by staff comments in italics:

1. Is the 25% visibility cutoff too generous?

This is the current standard in the HDS&G. If the Commission decides that this percentage should be lowered then that can be included in the Commission's recommendation to Town Council.

2. Should visibility calculations also consider the square footage of the elevation that is visible?

The current and staff proposed methodology will use the square footage of elevations that are visible from the viewing platform(s) to calculate the visibility as is currently required in the HDS&G. It should be noted that visible homes are limited to a height of 18 feet. Therefore, an 18 foot tall home with an elevation that is 100 percent visible would comply with the HDS&G.

3. Should the all important visibility calculations be peer reviewed by an outside source who has no potential conflict of interest with the applicant?

If the Commission decides that this is appropriate then that can be included in the Commission's recommendation to Town Council. It should be noted that this type of review has cost implications to applicants and the Town would need to go through a request for qualifications process to select a consultant to provide this service.

Staff is also requesting input on the following questions relating to visibility analysis:

- 1. Should a note be added to require a deed restriction regarding replacement of the trees used for screening in the visibility analysis?
- 2. Should trees with poor or poor/fair ratings be used for screening in the visibility analysis?
- 3. Should trees with sparse canopies be used for screening in the visibility analysis?
- 4. Should visibility analysis be done at a specific time of year?

Staff will be available to address additional questions.

Staff also wanted to correct a statement that was made at the Study Session regarding replacement requirements for trees that are blown over. The Town Tree Protection Ordinance does not require replacement trees to be planted if a tree is dead or has an Extreme or High Tree Risk Rating.

Planning Commission Staff Report - Page 4

<u>Hillside Development Standards and Guidelines Modification</u>

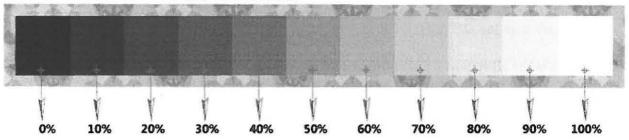
November 23, 2015

LRV

Staff has pulled the following excerpts from Cannon Design Group's letter for the Highland's PD modification to provide some additional general information regarding LRV:

"Staff has looked primarily at the wall color in interpreting this standard. That can be appropriate when homes stand out on valley hillsides, and draw a great deal of attention to themselves by virtue of very light colors and substantial exposed vertical wall areas which stand out starkly from their natural hillside setting. In other circumstances, that interpretation can lead to some overly somber home colors. An LRV of 30 is a relatively dark value, as shown on the LRV value scale below. The scale can be found at the following link and includes additional information regarding LRV: http://thelandofcolor.com/lrv-light-reflectance-value-of-paint-colors/.

LRV Scale (not the same as grayscale) CLORISANNAYA



The Los Gatos standard of 30 LRV is relatively low in my experience. I have seen an LRV of 45 included in hillside design guidelines for Santa Clara County and also in a few places near Phoenix and Scottsdale where the traditional adobe wall colors fit comfortably with that color value. The homes so far have been carefully designed with identifiable historic architectural styles with a great deal of attention to authenticity of detail. The colors that would be required by adherence to a wall color LRV of 30 would, in some cases, work very much against that authenticity.

The applicant's proposal to consider the overall weighted averaging of the LRV values appears to have merit. Many of the homes will not be visible from areas outside of the immediate development neighborhood. In looking at the color studies, I find most of the wall colors which have been modified to be much too dark for good design and for their appropriateness to the individual architectural styles of the homes."

Staff is also requesting input on the following questions relating to visibility analysis:

 Is LRV averaging appropriate for hillside homes that are not visible pursuant to the HDS&G? Planning Commission Staff Report - Page 5
<u>Hillside Development Standards and Guidelines Modification</u>
November 23, 2015

- 2. Should the roof material be included in the LRV averaging calculation?
- 3. Should there be a maximum LRV for individual exterior materials?
- 4. Should a maximum LRV apply to windows and trim?

Staff will be available to address additional questions.

CEQA DETERMINATION:

It has been determined that there is no possibility that this project will have a significant impact on the environment; therefore, the project is not subject to the California Environmental Quality Act [Section 15061 (b) (3)].

CONCLUSION AND RECOMMENDATION:

A. Conclusion

The draft amendments to Chapter II. and Chapter V. of the HDS&G are recommended to provide additional clarity to staff, applicants, and the deciding bodies regarding visibility and light reflectivity and determining compliance with the HDS&G.

B. Recommendation

Staff recommends that the Planning Commission forward the draft amendments to the Town Council with a recommendation for adoption. The Commission should also include any comments or recommended changes to the draft amendments when taking the following actions:

- 1. Find that there is no possibility that this project will have a significant impact on the environment; therefore, the project is not subject to the California Environmental Quality Act, Section 15061 (b)(3): Review for exemption (Exhibit 1); and
- 2. Forward a recommendation to Town Council for adoption of the amendments to the HDS&G (Exhibits 2 and 3) with modifications, if any.

Alternatively, the Commission may take the following action:

1. Continue the matter to a date certain with specific direction.

Prepared by:

Joel Paulson, AICP

Approved by:

Laurel R. Prevetti

Planning Commission Staff Report - Page 6 <u>Hillside Development Standards and Guidelines Modification</u> November 23, 2015

Planning Manager

Town Manager/ Director of Community Development

LRP:JSP:c

N:\DEV\PC REPORTS\2015\Hillside_LRV_Visibility12-2.doc

APPEARANCES:

2 3

Los Gatos Planning Commissioners:

Mary Badame, Vice Chair Charles Erekson Melanie Hanssen

D. Michael Kane Tom O'Donnell

5

4

1

Joanne Talesfore

6

7

Town Manager:

Laurel Prevetti

8 Planning Manager: Joel Paulson

Town Attorney:

Robert Schultz

10

11

9

Transcribed by:

Vicki L. Blandin (510) 337-1558

12

13

14

15

16

17

18

19

20

21

22

23

24

25

EXHIBIT 5

PROCEEDINGS:

DAVID WEISSMAN: Are these comments to be on any area, or just on the color averaging?

VICE CHAIR BADAME: It can be the color averaging and the visibility analysis.

DAVID WEISSMAN: I want to give one example of how any obvious financial conflict of interest has affected what Davidon wrote in their letter in your packet. On page 3, Mr. Abbs discusses Tree 607 as an example of how even a tree with a very sparse canopy—his words—can provide screening.

Why select this tree as an example? Because it is a major screening tree for the proposed house on Lot 7, but I maintain that Tree 607 doesn't have a sparse canopy, and in fact would get around 60-70% screening credit under Lee Quintana and my proposed methodology.

Want a sparse canopy tree? Just look at a major screening tree, Tree 626, seen to the right of labeled Tree 607 in Davidon's provided photo. The tree is actually difficult to pick out, because it's canopy is so sparse as to be almost transparent. The orange netting in Davidon's photo is easily seen through Tree 627 even during leaf-out.

But more importantly, another reason for Davidon to not tout Tree 626 is because the consulting arborist recently downgraded its structural rating and preservation suitability to Fair/Poor because of the fungal wood decay associated with a mechanical injury to its trunk. This fungus could easily kill this tree. I asked Mr. Abbs if he really thought the Planning Commission wouldn't see through your blatant deception at using Tree 607 as an example. I haven't even mentioned that Tree 607 also has a large mechanical injury.

Mr. Abbs also contends that all oak trees can be assessed for screening at any time of the year.

Conveniently, he ignores that the consulting arborist said, regarding Tree 607, that this tree and all deciduous trees on Highlands should be checked during June to better assess their condition. Checking a deciduous tree during the winter may not reveal whether the tree is even alive or dead.

But then Mr. Abbs also says in his letter, on page 2, and I quote, "Davidon believes every tree should be allowed for screening." Sounds like that includes even dead trees.

1 2 t 3 a 4 t 5 m 6 r 7 m 8 h 9 c 10 11

12

13

14

15

16

17

18

19

20

21

22

23

24

trees are not doing well because of the drought, but you are smart enough to have read in just about every one of the consulting arborist's tree reports for each lot that many, many trees have also been impacted by lack of required tree protection fences, resulting in repeated mechanical injuries, excessive pruning, and compactions by heavy equipment and storage of heavy materials under tree canopies.

Mr. Abbs likes to claim how the Highland's oak

Lastly, Davidon would like for us to believe, as they say on page two, that the life expectancy of a tree in poor condition can be the same as a tree in good condition. Could be, but highly unlikely, according to the consulting arborist who says that poor trees can be expected to decline regardless of management. Clearly Davidon, given their track record, is the last entity that you should listen to when you consider how to improve the Hillside Standards.

VICE CHAIR BADAME: Thank you, Dr. Weissman. Do any of the Commissioners have any questions for Dr.

Weissman? Commissioner Kane.

COMMISSIONER KANE: Dr. Weissman, therefore what? What would we do?

25

1	DAVID WEISSMAN: Lee Quintana and I have provided
2	with you a draft ordinance.
3	COMMISSIONER KANE: And that specifically
4	addresses your concern?
5	DAVID WEISSMAN: That specifically addresses all
6	of my concerns, and the concerns expressed by numerous
7	Planning Commission meetings, the Town Council meeting back
8	in May, and going back to what is expressed in the Hillside
9	Standards. We have tried to be positive. We have tried to
11	be objective.
12	COMMISSIONER KANE: This is page 1 of Exhibit 4,
13	where you give seven references to past meetings?
14	DAVID WEISSMAN: No.
15	COMMISSIONER KANE: Let me rephrase that. On page
16	1 of Exhibit 4, you make reference to seven different
17	meetings, and I was at some of those meetings as a Planning
18	Commissioner and you remember them better than I do. It's
19	an impressive piece of work. Thank you.
20	DAVID WEISSMAN: Thank you. No, I am referring,
21	Commissioner Kane, to the pages that are in your packet.
22	COMMISSIONER KANE: The new one?
23	DAVID WEISSMAN: Yes.
24	particle commenced. The second of processing the processing of the commenced of the commenc

LOS GATOS PLANNING COMMISSION 10/21/2015 Hillside Development Standards and Guidelines Study Session

25

1 JOEL PAULSON: Just for reference, it's the first 2 four pages of Exhibit 1 for the Study Session Report. 3 COMMISSIONER KANE: I've got it. Thank you. 4 VICE CHAIR BADAME: Any further questions? Thank 5 you, Dr. Weissman. I will now call Steve Abbs to the 6 podium. 7 STEVE ABBS: Hi, good afternoon. I'm Steve Abbs 8 with Davidon Homes. 9 I have submitted a letter of correspondence to 10 express our opinions of (inaudible) methodology. Basically, 11 in a nutshell, we actually think the current Hillside 12 Design Guidelines work. I think what staff is proposing as 13 far as amendments to the methodology are good proposals, 14 but I think there is one thing that we need to know, that 15 16 we're here for, is that there may be come clarifications to 17 the interpretations of the Hillside Development Standards 18 and Guidelines, but I don't think it warrants a full 19 rewrite or changing of the rules of the guidelines. 20 Staff is very competent. They're on top of 21 things. You have a Town Arborist and a Consulting Arborist 22 that are well respected and very knowledgeable. I think the 23

> LOS GATOS PLANNING COMMISSION 10/21/2015 Hillside Development Standards and Guidelines Study Session

Planning Commission should listen to what they say. They're

24

25

the experts and they should have a lot of say in how these amendments are proposed.

Basically this evening I want to make sure that everybody keeps focused on that the visibility is standing on the viewing platform viewing with the naked eye. The level of detail in looking at Mr. Weissman's photos, that's a photo zoomed in from a drone; you're not going to see the level of detail of seeing leaves, trigs and branches. What you are going to see is a massing of a tree canopy from standing on a viewing platform with a naked eye.

Screening does occur from these very sparse trees. I've shown in my letter that it's very obvious that screening is occurring from the very sparsest trees with very limited foliage. Then also, if you put a house behind those very sparse trees that have an LRV compliant color to them, that earth tone color, you're not going to see anything. Right now you barely see very bright orange netting behind these trees.

Another interpretation that I think the Planning
Commission should discuss tonight is the fact of using
protected oak trees as part of screening. Back in 2009
Mayor Wasserman actually interpreted the Hillside
Development Guidelines to reduce visibility and visible

impact by the use of screen trees. Councilperson McNutt agreed, encouraging that screen trees should be used.

The trees that exist out there are in poor condition. In the situation we have on Lot 10, there is one tree that was in fair condition when we started design, it got downgraded to a poor condition, and based on some suggestions by Mr. Weissman, that tree wouldn't be able to be used. Now, the question is why wouldn't an applicant be able to install a brand new Coast Live Oak tree that would provide immediate screening? When they grow over time, they provide more screening over time. It would be better for the environment. It provides better sustainability to the oak woodland, and it would mitigate the visibility of the houses. It just seems like it's a win-win for everyone. But there's a misinterpretation of landscape screening that I think the Planning Commission should talk about.

VICE CHAIR BADAME: Thank you very much, Mr. Abbs. Commissioner O'Donnell has a question for you.

COMMISSIONER O'DONNELL: We've heard some references to mechanical damage to various and sundry trees, and I realize you were not the first people to develop this property, so I don't know where these mechanical injuries came from. Can you tell us a little bit

about what care you used to see that there was no damage to
the trees while you were working on it?

referring to on Lot 7 were Trees 607 and 626. We have had no construction activity at all on those lots. Ms. Debbie Ellis is here; she can speak to what she has seen as far as what a mechanical injury to that tree is, but as far as I know, there hasn't been any activity on that lot. Again, Debby Ellis can speak to this, but it could have been a wound from a fallen limb, for all I know. As far as Davidon is concerned, we have not done any construction actually on that lot to do any damage to these trees.

The one thing that Mr. Weissman brings up in this picture is that yeah, in my letter I didn't specifically bring up Tree 626, but the sparseness of Trees 607 and 626 are exactly the same. The purpose of my letter was to clearly identify a very sparse tree and the fact that from a viewing platform it clearly shows a screen of that tree.

VICE CHAIR BADAME: Was your question answered?

COMMISSIONER O'DONNELL: Yes.

VICE CHAIR BADAME: Thank you, Mr. Abbs. Any further questions? Thank you.

I will now call Bess Wiersema.

BESS WIERSEMA: Hi. You guys know me. I'm Bess, from Studio3.

I have a lot of clients over the past couple of years that we've been bringing to town, and some of the existing house colors are significantly greater in value than the 30 LRV that the Town has been looking at with regard to Hillside Standards, and it poses a problem for most of the projects that we have.

I understand from your last study session that you guys have considered something in terms of—and I could be wrong on this—if 25% of the house is exposed, then the 30 LRV number stays intact, but if less than that is exposed or screened, then you would consider something other than that.

I just wanted to bring to your attention some of the issues with LRV that I have a professional problem with, and my clients do as well.

My first bullet point, an LRV of 30 or below.

Note the house color that is far darker than the average colors used in most homes in the Los Gatos hillside, at least the projects that we are seeing, except those reflective of an antiquated Mountain or old Tahoe type

style. I brought some LRV color chips I'll show you in a second, if I have time.

An LRV of 30 or below is inconsistent with certain architectural styles, such as Spanish or Mediterranean, as well as a lot of the Craftsmans. I just think it creates kind of a bastardized character from an architectural standpoint. These are styles that are often used in hillside, because their roof pitches are lower, so to have to do something that has a color that's inconsistent with that type of home is often a problem.

I also think that the imposition of LRV of 30 or below creates inconsistent character in neighborhoods, mostly where we're doing remodels or significant additions. Most homes in neighborhoods are significantly greater than that in the number.

An LRV of 30 or below is in direct conflict with the design guidelines, even Section 1 of the hillside specific one where it says number three, compatible with the surrounding neighborhood and respectful of neighbors. A lot of the houses, even most recently one that you guys saw here on Forrester Road, all of those houses have an LRV sitting at 40 or above, and often greater than that.

1 My thoughts on how to make this concept work as 2 intended is to consider an LRV of greater than 30 on a 3 project-by-project basis that is in keeping with the 4 neighborhood average LRV so that a newer project doesn't 5 stand out as a sore thumb. Consider an LRV of greater than 6 30 if it is true to the architectural style, and therefore 7 provides further integrity of the overall design. Consider 8 a blended LRV concept for the whole building, and consider the use of further guidelines, such as if the project can 10 be seen from viewing platforms, reduced LRV, matching the 11 LRV quotient to the immediate neighborhood average, and 12

VICE CHAIR BADAME: Thank you, Ms. Wiersema. I have questions. Commissioner Hanssen had her hand up first.

addressing materials as part of that color.

COMMISSIONER HANSSEN: I understood all your comments, but the proposal that is in the drafted text is to incorporate LRV averaging, so do you have additional issues with the idea of the LRV averaging? I understand all of the points, but I think that was the whole reason that the Town Council wanted to go forward with LRV averaging for the houses that were less than 25% visible.

BESS WIERSEMA: But it's an average of what?

25

13

14

15

16

17

18

19

20

21

22

23

24

1 COMMISSIONER HANSSEN: That's one of my questions
2 that I would ask of Staff, but the concept, I mean what
3 issues do you have with the concept? Because all of your

comments that you just made were relative to ...

BESS WIERSEMA: I think the number is important.

We did a quick analysis of just everyone's houses, even for you guys sitting up here, and I think Commissioner

O'Donnell was the only one that hit the number; I know he's not in a hillside.

But I think understanding what the number is and how the average is taken, is it volume surface area as visible from the street out of the 25%, just definition around that, because 30 is a pretty heavy-duty number to hit, and very inconsistent with most of our existing neighborhoods.

COMMISSIONER HANSSEN: A follow up question on that is that you had mentioned color chips. I actually did some research on my own and I looked at what LRV values are on the scale, and it occurred to me that especially if you were doing gray colors, obviously the lowest LRV is black and we don't really want black houses in the hillsides. So I wondered if there is a way to put some different

1	boundaries or definitions around it to make it what we
2	want?
3	BESS WIERSEMA: With regard to color chips, I
4	just quickly took a pan of people are beige tones, green
5	tones, and gray tones. They look purple up here, but
6	they're (inaudible).
7	COMMISSIONER HANSSEN: I can't tell what the LRV
8	is.
9	BESS WIERSEMA: The ones with the Post-Its on it
10	
11	are where you have to get to on a regular average color to
12	hit at an LRV 30.
13	COMMISSIONER HANSSEN: So anything that's lighter
14	than that is
15	BESS WIERSEMA: Anything that's to the right of
16	that would not qualify for the LRV. You have to get a
17	significantly dark home.
18	COMMISSIONER HANSSEN: Just my observation in the
19	case of the blacks and the blues that's the case, I think
20	that's blue, or it's gray, but as you kind of moved over
21	they're not quite as dark, and that's the thing I was
22	looking for; that's very helpful to get an idea.
23	VICE CHAIR BADAME: Commissioner O'Donnell.
24	

LOS GATOS PLANNING COMMISSION 10/21/2015 Hillside Development Standards and Guidelines Study Session

25

COMMISSIONER O'DONNELL: That was very helpful.

I'm just curious though, I find it hard to deal with this on statutory basis or guideline basis, but we in the past have had sort of a maximum. We said not above 30 under certain conditions, whatever. Do you believe the use of a maximum at all is helpful?

BESS WIERSEMA: I think that it could be, unless there is a neighborhood definition as part of that character of the neighborhood. If you can prove that the average LRV of a neighborhood is, say... I think we had it in here. An average LRV of the neighborhood that you guys most recently saw on Forrester was 17.4 for our immediate neighborhood. Sorry, I have the wrong number. I think a maximum number could be used, but I think 30 is too tight.

COMMISSIONER O'DONNELL: The reason I ask you is having sat here for a number of years, we don't take responsibility for what happened before we got here, so the fact that we might think what got there before we did was something we don't agree with, I guess we'd like to kind of move on and maybe not do it the same way.

On the other hand, I hear what you're saying and I think it makes sense, but we're going to have to wrestle

with that. So we say there was some simplicity in what was suggested before; that doesn't make it right.

But I do think if we had a shall not exceed or some kind of number, it would be helpful. I heard you earlier throw out 40%, but I don't like this thing that says if they made a lot of mistakes in the past, we'll just use that as our baseline, and that is what you're saying. So let's talk about not that.

BESS WIERSEMA: Right.

COMMISSIONER O'DONNELL: Do you have some other help?

BESS WIERSEMA: If you could take your immediate neighborhood and have an average LRV of what those homes were in the neighborhood so that you could fit into them, and you were within a certain percent of that, or whether you want to call that average the current max, or a median number, I think that that's something that's worth looking at. That way you don't end up with the black hole house in the middle of the neighborhood that's all light tan and taupe and white.

COMMISSIONER O'DONNELL: So your view of the hillsides is we have different blotches up there because

neighborhoods are different? Average each neighborhood and you're going to get a different number.

BESS WIERSEMA: I think neighborhoods are different, and I think architectural styles often call for a different color palette as well.

COMMISSIONER O'DONNELL: Thank you.

VICE CHAIR BADAME: Any further questions?

Commissioner Erekson.

COMMISSIONER EREKSON: Should we think about the roof reflective value different from the body of the house, as opposed to looking at the total house and roof with a single reflective value? Should we separate those two, and what would the design implications be of doing that?

BESS WIERSEMA: I think that's worth considering.

I also think it should be careful to not just use language
like on a metal roof that it needs to be an anodized metal
roof. There are many metal roofs; in fact the ones that you
guys generally like better are not the ones that are
anodized, but that have a metallic undertone that are the
ones that have essentially the enamel process put on them.

It alarms me when I see specific language assigned specific materials without having an understanding of what those materials are that are current on the market

for residential projects right now. So I think some understanding of, yes, roofing could have a different LRV quotient, so it's not a big reflective roof, then the façade of the house I think is a great way to look at it.

I also think materials are important. A super smooth stucco is going to look very different than a singled house, just because of shadow and texture that's added, but we're required to give the LRV that's on the color chip no matter what.

I think there are a lot of things that have to be taken into consideration, and not just a flat number.

VICE CHAIR BADAME: Thank you for your comments.

Any further questions? Thank you. Next up, Angelia Doerner.

ANGELIA DOERNER: Hello, I'm Angelia Doerner, a very proud resident of the Almond Grove.

I'm here because this is maybe going to throw a little wrench into something, or at least I think warrants some consideration at this workshop, is page three of the Staff Report referring specifically to Items 3-5, with rooftop colors, metal surfaces, and mirror like window tinting.

When I was here last time about Assembly Bill 2188 concerning new provisions about rooftop solar systems,

I started thinking—and I can already hear some oh darns over there—but I started thinking about how this applies to our hillside homes and how you're going to be dealing with allowing or approving or determining whether some of these rooftop solar systems could be causing significant issues or contradictions with what we have in our Hillside Standards.

Specifically what I think could be considered is that cited in Section 3, paragraph 65850.5(b) in Assembly Bill 2188. They do give the authority to the Town to address or apply for a use permit if they can prove that there's a specific adverse impact upon the public health and safety of the Town, and what I'm concerned about is rooftop systems.

You guys do a great job, you put up this wonderful color that merges with the hillside and the environment. Someone puts up a solar system that provides a glare directly down Highway 17 with the brightest sun and blinding drivers. There's always discussion here about the lights and the windows and how that's going to be shining at night and be visible. What about visibility during the day with solar systems all over the roofs?

9

10

11 12

13

15

16

17

18

19

20

21 22

23

25

I'm just throwing this out as something that I think could be considered, or should be at least thought about, and using that particular reference in the bill to see if there's some way around the building permit process that you can take a harder look from these same viewing platforms and the same other things that you're talking about now to make sure that those kinds of public safety issues aren't encountered.

VICE CHAIR BADAME: Do we have any questions for Ms. Doerner? Seeing none, thank you for your comments. I will now call Mr. Harris to the podium.

SANDY HARRIS: My name is Sandy Harris and I'm here in regard to the home on Drysdale. I know we have a color code associated with the hillsides, which I agree with completely, because when you look at the hillside and you have street signs up there where people painted their houses white and very reflective colors, I think it brings down the integrity of our hillsides.

But what I'm not sure of is that same application applied to houses that aren't visible, they're down low enough where nobody can actually see them. It appears as though that same regulation, because of that purpose, is being implemented on houses that can never be seen by

anybody other than the people who live on the specific street that they're one, or it's on a street that nobody would ever go to unless you did live there type thing, and it's not a thoroughfare to go anywhere.

But I just want to see if there is possible consideration that could be given for houses in that regard as far as trying to hold them to the wire on the 30 LRV. I know why that was implemented to start with, which is agreeable and I think I'm very, very happy they did that, because if they had put that into effect many years ago we wouldn't be looking at all those bright houses up on the hillside. But if there is possible consideration that could be given for houses that are visible only to the people who live on the street that they're on, I would appreciate some sort of consideration like that, if it's possible that you guys would think about that.

VICE CHAIR BADAME: Anything further? You still have time left. Commissioner Erekson has a question for you.

COMMISSIONER EREKSON: Trying to understand what you're proposing to us. Are you proposing a Town-wide standard of a certain maximum reflective value, or for all

the homes whether they're visible or not visible in the hillsides?

SANDY HARRIS: No, all the homes that are visible in the hillside shouldn't be reflected. They shouldn't be something that you have to look at that house all the time, because you can't help it, it's reflecting back at you and demonstrating to you that it's there.

But I'm suggesting if you have a house that is not visible from anywhere, and it's not up in the hillsides, and the only way someone is ever going to see it is if they drive up your street to go to your home or go to your neighbor's home, because it's not a thoroughfare going anywhere, I'm just wondering if there's consideration that can be given for that situation.

I know what the guideline was put in place for, because of all the street signs we have all over the mountains with people painting the houses colors that weren't nature's true colors. And I'm not saying someone is going to paint a house pink or white or whatever, but I'm just saying that 30 is hard to find a color that really fits some designs and architecture of houses. And if it's not in an area where it's not visible and nobody can see

1 it, I'm asking if there's a possibly there could be 2 consideration given to that specific type of a case. 3 VICE CHAIR BADAME: Commissioner Kane. 4 COMMISSIONER KANE: Mr. Harris, you and I go way 5 back. 6 SANDY HARRIS: Yes, sir. 7 COMMISSIONER KANE: So I'm going to take little 8 liberty. What I'm hearing is if a tree falls in the forest and no one is there, will it make any noise? If I'm going 10 up in the hillsides, why would I want a pink and blue and 11 orange house? You just said well I'm sure nobody would want 12 to paint it that way, but if we lower the standard we get a 13 pink and blue and orange house, possibly. Why wouldn't I 14 want to have the hillsides continually rustic and 15 16 respectful of everything the Hillside Guidelines provide? 17 It's not a rhetorical question, it's like really, why would 18 I want that? 19 SANDY HARRIS: Okay, you asked me a question. If 20 I would take you around the various areas that are 21 considered hillsides in the Town of Los Gatos ... 22 And you have. COMMISSIONER KANE: 23 SANDY HARRIS: Yes. There are lots of areas in 24 the Town of Los Gatos that you're never going to have to 25

1	take a look at unless you know someone there and you're
2	going to their specific house, and those houses, most of
3	them are fairly consistent with each other color-wise.
4	There's this new standard put in to where it has to be 30
5	or below, which the house, I don't know if you've seen many
6	30 or belows, but there are not a lot of colors you can
7	really pick in that arena and have a house that's conducive
8	to certain architecture styles or whatever, because it's so
9	dark. I can understand having some regulation in place that
11	affects our community, because that's what we're about is
12	our community, but not isolating someone that it doesn't
13	affect anybody else other than the people who live on the
14	street and the people, if they are happy with the color,
15	and nobody else can see it, and it's not a major
16	thoroughfare of any kind where you can't go anywhere other
17	than to those people's houses, I'm just saying it would be
18	nice if there was some sort of an exception for that
19	specific case.
20	VICE CHAIR BADAME: Anything further,
21	Commissioner Kane?
22	COMMISSIONER KANE: No, thank you.
23	VICE CHAIR BADAME: Thank you. I will now call

LOS GATOS PLANNING COMMISSION 10/21/2015 Hillside Development Standards and Guidelines Study Session

Dennis Razzari to the podium.

24

25

DENNIS RAZZARI: Madam Chair, Members of the Commission, I'm Dennis Razzari, Davidon Homes.

I wanted to touch briefly on the tree issue as well, as I may be able to add some insight for you, if time allows or you want to bring me back, regarding the color average, because that's what we did do also up at the Highlands project and maybe why this item is before you again tonight.

But with regard to the trees, the Hillside

Development Standards and Guidelines were adopted in

January 2004. For almost 12 years now they've served pretty

effectively for the Town, and recently with our project it

seems like a lot of attention has been drawn to them. It's

been drawn to them because of some of the ambiguity of some

of the language.

However, what Dr. Weissman has recommended this evening as far as revising the language for them I think further introduces more ambiguity into how those guidelines are interpreted. I think Staff has done a phenomenal job with the addition of the language.

As Mr. Abbs indicated also, the visibility from the viewing platforms at the distances that are involved, and the use of a 500mm lens and a 300mm lens is more than

adequate in determining how visible those homes are, or the product is. To take it to a vantage point introduces ambiguity as to where is the vantage point? We've had enough discussion and argument over the viewing platforms, let alone now determining where the vantage points are from which you're going to view this project.

Davidon has spent literally tens of thousands of dollars on the four homes that we recently had before you, and for a private party on a single-family to come in and do that and then we challenged as to that's not the correct vantage point, that's not the correct viewing platform, and to move it around, it's a very tedious and onerous task, and an expensive task, for a private party to endure.

So I would caution you on that, because I think you need to welcome your applicants into the Town, not just developers. Maybe not developers at all, if you choose, but your owners that are building custom homes or homes in the hillside, you want to be able to work with them and have a language and statute that is interpreted, clear, defined, and I think that that was the intent of what this study session was to do, to get language that is not ambiguous.

To take trees and evaluate them as to whether their health is good, poor or great is an interpretation

that should be left to the consulting arborist. To then take that tree and say it's only worth 60% value because of its character I think adds more ambiguity into it. To take a calculation around it where for 12 years it sufficed at 25%, and now introduce an average where 25% is now going to be brought down to 24.5%, is again, a change that is not necessary. It has worked, and with the clarity that Staff has recommended, I think it works very well. I think what Staff has recommended is appropriate language to be adopted. Thank you.

VICE CHAIR BADAME: Thank you. Questions?

Commissioner Kane.

COMMISSIONER KANE: For you and Mr. Abbs, I was there when we developed this language; at least I think I was. I remember the sixties, so I can remember that.

I had an issue with the priority of foliage, that there was a primary set of standards for houses in the hills, as secondary and then tertiary considerations. I don't know if the Commission or even the Town Council at that time agreed or supported the notion that I had that a tree could be a fleeting thing, bushes, foliage could be a fleeting thing, and that it was an amelioration, a tertiary

consideration to bring in trees as really permanently affecting the 24.5-25%.

I was thinking when you spoke earlier, Mr. Abbs, the question is—I have to ask you questions—do you know if there's a law requiring a homeowner to put up a giant oak tree that just fell down due to natural causes, which oak tree blocked 50% of the house? Now what do we do? So that's how I assigned a tertiary consideration to trees when talking about visibility. I've been here for 30-something years, and it doesn't look like it used to look. Maybe the trees all fell down and we need language saying you have to put up an exact replica, which wouldn't be very practical. But that's a question.

When you give emphasis to foliage having to do with visibility, that's in the hands of God, that's temporarily. It could be overnight; it could be 50 years. But what if it all falls down and I can see the white house with a 50 LRV from 20 miles away.

DENNIS RAZZARI: I don't know that there is any law within the Town's statutes that requires a tree to be replaced. I can tell you that in the brief period of time that Davidon has owned the Highlands property, we have seen a number of rated healthy trees, both within the LRV areas

and outside of the LRV areas, that have fallen completely. Some due to windstorms and storms, but some that have just plain keeled over and dropped. We've had sudden limb drop off of a number of trees that are in healthy vigor.

1

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Mr. Abbs indicated earlier that the Commission should consider the opportunity or allowance of the planting of oak trees, native trees, within the area. The Highlands in particular I think has been rated as a second growth, or a later growth, forest, and so the trees up there may not be in the best of health. I don't know if harvesting is the correct word for it, but they are secondary growth trees and as a result they don't have the vigor and strength of the original tree. If we're able to supplement that forest, that oak woodland forest, by planting box trees, and significantly sized box trees is what we would suggest, you can augment the screen of the house and you're introducing healthy species and varieties back into the oak woodland forest that are not second or later generation growths, that add vigor and health to the forest in general, and can supplement the screen.

COMMISSIONER KANE: A brief follow up, but not to belabor the point. I said what if? What if that massive oak tree comes down at the hand of God, lighting, storm,

whatever, and I've just paid triple the money for this wonderful house on the hillside, and suddenly I can see San Francisco. What's going to motivate me putting up... You get my point? This is how I'd put foliage in a tertiary light when it comes to protecting the hillsides and reducing visibility. I can't depend on a "temporary tree" that a homeowner is just not going to lose sleep over replacing if it falls down and then they have one of the greatest views known to man.

DENNIS RAZZARI: I think currently the Town does have policy that if a tree falls, and this has occurred on our site where a tree has fallen, a Tree Removal Permit is still required, and in cases where it has happened a Tree Removal Permit is required with tree mitigation that is applied to that.

To address your concern, I think the trees that we're proposing to be used as screening can potentially have some type of deed restriction or something on that lot where if there is a tree that falls that the homeowner does have someone on title that that tree does have to be replaced. So there is a potential legal option that can be implemented, but currently if a tree does fall, a Tree Removal Permit is required, and mitigation is required.

1	COMMISSIONER KANE: Let's go to Staff and find
2	out from Staff.
3	JOEL PAULSON: Correct.
4	COMMISSIONER KANE: What is?
5	JOEL PAULSON: That if a tree falls, a Tree
6	Removal Permit is required, and mitigation replacement is
7	required.
8	COMMISSIONER KANE: I did not know that. Even on
10	a homeowner who has been there a while?
11	JOEL PAULSON: On any property.
12	COMMISSIONER KANE: Is it a replica tree, or a
13	certain box tree, or a tree that will eventually develop
14	into the tree that fell down?
15	JOEL PAULSON: It's a number of box trees based
16	on the table in the Tree Ordinance, so depending on the
17	canopy size of the tree before it fell.
18	COMMISSIONER KANE: Thank you.
19	ROBERT SCHULTZ: On top of that, it is certainly
20	possible to put in, through a deed restriction, Conditions
21	of Approval that require the maintenance of landscaping or
22	screening; I've seen those done also.
24	COMMISSIONER KANE: Do we regularly do that?
7	

LOS GATOS PLANNING COMMISSION 10/21/2015 Hillside Development Standards and Guidelines Study Session

1	ROBERT SCHULTZ: No, I don't think we have up to
2	this point.
3	JOEL PAULSON: I would just offer that prior to
4	when I arrived the Town used to do five-year tree
5	maintenance agreements with property owners.
6	VICE CHAIR BADAME: Any further questions?
7	Commissioner Talesfore.
8	COMMISSIONER TALESFORE: Prior to when you
9	arrived the Town did what, and can you explain what that
10	means?
11	JOEL PAULSON: Tree maintenance agreement, so
12	whatever they planted or was part of the approval, they had
14	to make sure that it survived for five years.
15	COMMISSIONER TALESFORE: And the Town took it
16	out?
17	JOEL PAULSON: I can't recall whether or not that
18	
19	went into the Tree Ordinance revisions as well. I'll try to
20	pull that up. I'm not sure if we have the new copy in here,
21	but I remember that conversation. I think Dr. Weissman
22	brought that up when we were having that conversation.
23	COMMISSIONER TALESFORE: And the Town checks on
24	that? They send somebody out there for five years?

LOS GATOS PLANNING COMMISSION 10/21/2015 Hillside Development Standards and Guidelines Study Session

COMMISSIONER TALESFORE: I don't know how it was implemented when it was done prior to 2000.

ROBERT SCHULTZ: Certainly know that if that's something the Planning Commission wants to pursue, that's a possibility, and then we have to figure out how to make certain. Maybe there's a report that's done by the property owner yearly that shows how it's been maintained, but we wouldn't have the staff to start going out to all these homes.

COMMISSIONER TALESFORE: Which is why I asked. I mean it sounds great in concept.

ROBERT SCHULTZ: You try to put the onus on them.

COMMISSIONER TALESFORE: Onus on them, right, and that is sort of the issue here too. Anyway, to the point, that is why I asked the question. Thanks.

VICE CHAIR BADAME: Thank you, Mr. Abbs, and thank you, Mr. Razzari. I will now call Lee Quintana to the podium.

LEE QUINTANA: Lee Quintana, and I apologize for being late. I'd like to talk about several things tonight, and they're just recommendations or suggestions for things to think about. I'm probably going to go through them fast, then come back to them when I have time.

One is from the glossary. Delete the definition for "visible home" from the glossary. Most people already know or have an understanding of what visible means, and just put in the body of the text what is intended.

Also, delete "viewing platforms" from the glossary and the text and substitute "vantage points" rather than "viewing platforms," because the language in the document refers to vantage points, including those on the valley floor, not just those on the valley floor. Platform gives it a different impression.

I'd also like to talk about the origin of the 25% and the reason behind it. There were approximately, that I have counted and seen, five drafts, and I believe there are a couple of more drafts, of this document before it was actually adopted. It was not until the last draft that the 25% criteria were added to the glossary. The very first draft had a definition of visibility as something that can be seen, which is the definition of visibility. We didn't redefine visibility until the very last draft, and it's not clear why that particular thing was picked, why 25% of visible elevation was picked, or how and why or whether alternate methods were considered.

I think there are alternate methods that can be considered. One will be to decrease the percent of visible elevation allowed as the useable or potentially usable square footage of a home increases. That would include spaces that are not currently proposed for usable space, such as cellars, basements, and attics or places that are covered by roofs, but that could be potentially converted into useable space without changing the effect of the bulk of the home.

Another way would be to consider the percent of the total of the ridgeline as criteria for a cut-off, or the percent of the roofline elevation that is visible from a particular elevation. And of course there are other possibilities.

Lastly, I would really like to see some clarification or clarity of the language that is adopted that is clear that even if a project meets the criteria for visibility...

VICE CHAIR BADAME: Thank you, Ms. Quintana. Any questions? Commissioner Talesfore.

COMMISSIONER TALESFORE: Thank you. You referred to 25% after at least five drafts. Five drafts of what?

т	LEE QUINTANA: Of the Hillside Development
2	Standards and Guidelines.
3	COMMISSIONER TALESFORE: Are you talking about
4	the one we have presently?
5	LEE QUINTANA: No, I'm talking about the first
6	one that was presented to the Committee, which was I
7	believe December 19, 2001.
9	COMMISSIONER TALESFORE: Are you talking about
10	the Hillside Design Guidelines in 2001?
11	LEE QUINTANA: Yeah, the Guidelines.
12	COMMISSIONER TALESFORE: Okay. I wanted some
13	context.
14	LEE QUINTANA: Yeah, until it was finally adopted
15	in January of 2004, there were at least five drafts. I'm
16	pretty sure there were six drafts and there might have been
17	even more.
18	COMMISSIONER TALESFORE: Were you on that
20	committee?
21	LEE QUINTANA: Yes, I was.
22	COMMISSIONER TALESFORE: Okay.
23	VICE CHAIR BADAME: Commissioner Talesfore, do
24	you have further? Commissioner Hanssen.

LOS GATOS PLANNING COMMISSION 10/21/2015 Hillside Development Standards and Guidelines Study Session

1 2 comments. I wanted to ask about one of your comments, which 3 is regarding the viewing platforms. In reading through the document that you and Dr. Weissman submitted, and also 5 hearing your comments, I thought there was some suggestion 6 in there-and if I missed it or didn't interpret it 7 correctly, let me know-that we should not limit ourselves 8 just to the viewing platforms, or even the additional viewing platforms that might be selected by the Community 10 Development Director, and maybe choose places that are in 11 the hillside, is that correct? And then I had a follow up 12

question. LEE QUINTANA: I think that "vantage points" is the broader term, and then "viewing platforms" was used and primarily interpreted to be on the valley floor. So I think that makes it confusing. You're really talking about where

COMMISSIONER HANSSEN: Thank you for your

19

20

21

22

23

18

can you see it.

13

14

15

16

17

The other thing that you COMMISSIONER HANSSEN: mentioned in just your recent comments was that the quidelines referred to vantage points and not viewing platforms, but I don't know if I'm missing the place that it is, but I'm looking at page 13 where the viewing

24

25

platforms are defined in the original document, and it says viewing platform versus vantage point.

COMMITTEE MEMBER QUINTANA: But if you look on one of the pages that I just gave you, and I do apologize for getting it in so late. I was hoping to get it in earlier this morning, but had personal things that I needed to take care of. If you look in there, there is a list of places within the document where visibility is referred to in the Goals, in the Objectives, in several other parts of the document that set up what you want to accomplish by the hillside documents, and they don't distinguish between just the valley floor and the hillsides.

Now, I don't know that it would be a good idea to have different criteria for those two different things, but I don't think one excludes the other; you could be visible from several different points of view.

COMMISSIONER HANSSEN: Was there any version of the original document that suggested alternate viewing locations for determining visibility?

COMMITTEE MEMBER QUINTANA: I don't remember when that came in. I think it was from the very beginning, but the definition in the glossary says "established viewing

platforms," which is different, so the emphasis was on that.

The other thing is that the timing of the analysis is really important, and as the document is currently approved the analysis for visual comes after you've determined what the LRDA is, even though that is one of the things that are supposed to be considered in determining the LRDA, and the timing of it comes so far down the road that it's just before a hearing that it actually comes up. I think in the original draft, if I remember correctly what I was reading this morning, that was not the case. It was actually in the document as part of the initial analysis to determine the LRDA where a house might be able to be sited.

COMMISSIONER HANSSEN: Okay, thank you.

VICE CHAIR BADAME: Commissioner Erekson.

COMMISSIONER EREKSON: I'm intrigued by the alternate methods, but I didn't hear you make an argument against the percent of visible elevation other than it occurred late, and I presume you're not making the argument that just because an idea came up late, it's bad, it's not as good as an idea that came up early. I'd like for you to

help me understand why that's not a good idea and why we should consider alternatives.

COMMITTEE MEMBER QUINTANA: The way that it is currently stated favors bigger houses, and at least my understanding while I was on the committee that helped draft this was that we were trying to limit the impact of houses in the hillside, and effective bulk or mass or what you see was one of the impacts that was created.

In fact, at that time we were told that there would be a comprehensive review of the document after a year of its implementation to see if it was actually accomplishing what we had intended it to, and that review has never taken place, and over the years—this is my personal opinion—the technical meeting of the law has been what has propelled the approval of an application, and that sort of... If you'll let me finish what I was going to say at the very end about clarifying, in part it will answer your question.

COMMISSIONER EREKSON: I suppose if it was answering my question, you wouldn't have to get permission.

COMMITTEE MEMBER QUINTANA: Okay. What I was saying was that whether or not a project meets the criteria for visual analysis, meeting it does not mean that the

project must be approved. There's a lot of discretion.

Anything that comes to you guys and the Town Council is a discretionary action, and there are many more factors that are involved, so just meeting the technical criteria, even if you're meeting the technical criteria of the law of different aspects, does not mean that the project itself is meeting the intent, the goals, and the objectives of the General Plan and the Hillside Design Guidelines.

Just to give an example, if you have a house that reaches the maximum height allowed, but it only does it for 10' at the ridgeline, that's quite different than a house that has a ridgeline that is 50-100' long and all of the ridges of the house are visible. So that would be one example of what I'm talking about.

COMMISSIONER EREKSON: Thank you.

VICE CHAIR BADAME: Thank you, Ms. Quintana. I will now close the public portion of the study session. I was originally going to separate the discussion among Commissioners between color averaging and the visibility analysis, but we have time constraints and we also have two Commissioners leaving early tonight, one at 5:30 and one at 5:45, and we also have the Town Arborist present tonight, which I think we'd like to take advantage of, so I'm going

1	to leave it open target for Commissioners for open
2	discussion and not separate it out. So, would anybody like
3	to start the conversation? Commissioner O'Donnell.
4	COMMISSIONER O'DONNELL: I just want to ask you,
5	do you have a proposal for the arborist to talk to us now?
6	If so, it would be a good time.
7	JOEL PAULSON: I think that the arborist is here
8	to answer questions.
10	COMMISSIONER O'DONNELL: Okay, not to give a
11	presentation?
12	JOEL PAULSON: Correct.
13	COMMISSIONER O'DONNELL: All right, thank you.
14	VICE CHAIR BADAME: Commissioner Hanssen had her
15	hand up next.
16	COMMISSIONER HANSSEN: I think since the Town
17	Arborist is here, I agree that it makes sense to ask our
18	questions so she doesn't have to wait till the very end.
19	I was troubled in reading this whole thing about
20	this idea of the moving target state of tree health, and it
21	might be that the answer is that you can only look at it in
22	one point in time when you're trying to make a decision on
24	a development proposal, but I wanted to get an idea,

LOS GATOS PLANNING COMMISSION 10/21/2015 Hillside Development Standards and Guidelines Study Session

especially in the case of these recent proposals that we've seen.

There are a fair amount of trees up in the hillsides, up there in Davidon Homes developments, that are in fair or worse condition, so if you're asked to look at the tree more than one time, how often is it that you'll see a change in the tree state if not caused by mechanical failure, just by what's happening in the environment, how often would you see that like in a year?

VICE CHAIR BADAME: Thank you, Ms. Ellis, for stepping up to the podium. I was going to ask you to do that, so thank you for doing so.

DEBORAH ELLIS: How often would I see something within a period of a year?

COMMISSIONER HANSSEN: Or maybe I'm not using the right benchmark, but do you see where I'm going with the question? It's clear to me if someone takes construction equipment and doesn't have the proper protection around the tree and they hurt the tree, that could immediately cause damage to the tree, but I have this thought like if you go make your analysis—and you do a great job with your analysis, by the way—of the state that it is at the time, would it be typical to see a change in a year or two or

three of those trees without any mechanical or otherwise impacts?

DEBORAH ELLIS: The answer is it depends on a lot of things, and so I can't give you one particular answer. It would depend on the particular tree and the conditions that are going on around it, including things like weather and drought.

The only thing I can say is if I am asked to review an arborist's report that's, say, five years old, even one of mine, I would feel that it's not current enough and I would want to go back and evaluate the trees again.

Then you might ask me what if it's a year old, would you still want to do that? My answer would be it depends. If it's a fairly stable site, nothing's going on, we haven't had extreme weather conditions, and I had a good report that I was fairly comfortable, I might say I think that probably things are about the same. I could never guarantee it; something could happen and I wouldn't know it unless I went out there. I do wrestle with this myself sometimes, and unfortunately there's no one answer.

COMMISSIONER HANSSEN: I can clearly see that, and I can imagine with conditions like with the drought having been relatively recent, that may have had an impact,

and if you're asked today versus a year ago, would you still want to go see that same thing from a year ago? Maybe you would now, because of the drought having that impact.

DEBORAH ELLIS: Yes, if the drought has had a huge impact. The Highlands is a good example, not just because of the construction, but it's a relatively exposed site, and many of the trees were quite beat up before the Highlands development began, and so I have seen rapid changes in trees, and some of that may be due to the development. I think some of that probably would have happened, even without development. I think some of that probably would have happened maybe without development just given the condition of the trees beforehand; they were not strong trees to begin with.

VICE CHAIR BADAME: Commissioner Talesfore.

COMMISSIONER TALESFORE: Thank you. I was going to ask a question about what changes have you seen because of the drought within our trees in the hillsides, so thank you for that.

I'm seeing these words, "sparse canopies," and I want to understand the sparse canopies that you've seen, let's just say, since you brought it up, up in that area that we're talking about. How do you view that? Will they

get sparser? Are those the trees that are fair to poor?
Will they be in good condition, but always having a sparse
canopy because that's their character? When we see words
like that, I'm always confused about how to interpret them.

DEBORAH ELLIS: Canopy density is one way to evaluate a tree's vigor, it's probably the most convenient, easiest way, and canopy density will vary somewhat depending on a particular tree species and also its age.

Even with no human intervention, as a tree ages generally its canopy density will become less. It's kind of like people and their hair. I used to have to thin my hair, because it was so thick, to try to reduce the density, and I don't have to do that anymore, and that's the way it is with a lot of trees. But a reduction in density that's not due to normal aging and that is because of environmental excesses or deficiencies, or some sort of a disease process, will reduce canopy density.

I'm pretty familiar with the tree species around here, so I'm very, very used to looking at them, and I can tell an 80 from a 40 right away, because I'm just so used to doing it and I've done it so many times, and so I often use that as a way to describe what I think is wrong with the tree, or what symptoms it's showing that are telling us

1	that this tree does not have good vigor anymore and is
2	possibly declining.
3	COMMISSIONER TALESFORE: Thank you. I'm glad to
4	hear that, because I may have interpreted this totally
5	differently, like it was that species of a tree or the
6	canopy would come back later, so thank you.
7	DEBORAH ELLIS: I'm really glad you told me that,
8	because this tells me that something in my reports is not
9	clear to people, and so I will have to define that.
10	COMMISSIONER TALESFORE: Thank you. One other
12	question?
13	VICE CHAIR BADAME: Go ahead.
14	COMMISSIONER TALESFORE: It's about fair and
15	poor. We see that often. We see a lot of descriptions for
16	trees, but when we see fair-to-poor, and that's how you
17	describe it, which I'm sure it is, do you ever see those
18	trees coming back if they were cared for? Do you know what
19	I'm saying, on a piece of property?
20	DEBORAH ELLIS: Yes, it's possible.
21	COMMISSIONER TALESFORE: It doesn't mean this is
22	it, take it out, because it's fair-to-poor?
23	DEBORAH ELLIS: Correct.
24	

LOS GATOS PLANNING COMMISSION 10/21/2015 Hillside Development Standards and Guidelines Study Session

1 COMMISSIONER TALESFORE: And then I think we saw 2 one, or maybe I'm wrong on this, that was described as 3 good-fair. 4 The way I read trees is there are DEBORAH ELLIS: 5 the super categories of good, fair, and poor. 6 So good is pretty darned good, and on a grading 7 scale that's like a B on an A to F scale. It's not 8 excellent, it's not A, but it's pretty darned good and 9 worth keeping if you can. Fair is so-so. It's not a great 10 tree; it's not a terrible tree. Poor, it's a bad tree. 11 COMMISSIONER TALESFORE: You mean declining? 12 DEBORAH ELLIS: It depends. That's why I always 13 give a structure rating as well as a vigor rating, because 14 15 I want to know what am I seeing that is a problem with this 16 tree here? Is it something with the structure or it's 17 vigor, or both? So I will give you both of those ratings. 18 COMMISSIONER TALESFORE: Thank you very much. 19 VICE CHAIR BADAME: I'd like to jump in real 20 quick. Would you like to comment on tree canopy and density 21 being seasonal? We may be looking at that as part of our 22 proposed methodology. 23 DEBORAH ELLIS: Deciduous trees drop their 24 leaves, usually in the wintertime-there are a couple of

> LOS GATOS PLANNING COMMISSION 10/21/2015 Hillside Development Standards and Guidelines Study Session

species that drop them in the summer, like buckeyes—and so those trees will provide less screening during the time period that they're normally deciduous.

And then there are some trees, blue oak is a very good example and there are a lot of them at Highlands, these are deciduous tree species, but they have the special ability, a little bit above regular trees, to drop their leaves early in response to drought, and they will do that as a survival mechanism. So they can oftentimes look pretty bad, but what they're doing is actually beneficial for them. If they have enough stored energy to put out a new crop of leaves this year they may have saved themselves a little bit of stress, because they're not trying to pull up water that's not there and wasting energy on that.

Highlands is a good example where there are some areas that there are a lot of blue oaks and they look bad, but I think there is a possibility that if we start to get normal rains those trees may increase their canopy density quite a bit.

VICE CHAIR BADAME: Thank you. Commissioner Hanssen.

COMMISSIONER HANSSEN: I wanted to ask another question about the sparse canopy. I know you have a great

sense for where a tree stands in terms of its canopy coverage, but my question is, is there like an industry standard that is used in general for this, or is it more a product of experience that you have in doing this? I just didn't know.

DEBORAH ELLIS: I do basically go based upon my own experience, but there are some guidelines that are used mainly for forestry in estimating canopy density, and these are like a little chart that you will see where it's like a circle that's filled in completely black; that's 100% density. Then they'll start punching little white holes in it, and they have a series where they'll say this is 100%, here's 80%, here's 60%, here's 40%. Mainly in forestry they use that type of a chart to try to be more objective, particularly between different observers.

COMMISSIONER HANSSEN: I ask because I think one of the suggestions that has been made by the public is to incorporate the idea of sparse canopies into whether it's included in a viewing, and so I just wanted to know what went behind it.

So you're saying yes, there is a standard out there for forestry, and although you haven't, because of all your experience and you're not doing forestry per se,

but if you wanted to rely on that you could use something like that?

DEBORAH ELLIS: Sure, and I would be happy to look that up and send it to you, if you like.

VICE CHAIR BADAME: Thank you. Any further questions for the Town Arborist? Thank you, Ms. Ellis.

I will look to the Commissioners to see if they have any comments on the color averaging. Commissioner O'Donnell.

COMMISSIONER O'DONNELL: I'm the one that's going to leave at 5:30, so before I do leave I did want to throw out a couple of thoughts.

I think what we're hearing today is very helpful.

I also think the complexity of what we're hearing today

makes it very difficult to adequately draft something that

will apply in all circumstances.

Starting with that, I think the Staff has done a good job, and the beauty of what the Staff has done I think is to take something that has worked. We can criticize from time to time, but it has worked. What Staff is proposing is more than fine-tuning, but it's less than totally redoing. I tend towards that, because there's nothing to prevent us

from continuing hopefully to make changes as necessary. So I just start with that thought.

1.8

Secondly, when I look at the specific proposals that they have and that are set forth in their report of October 21st, I just want to make a couple of comments.

On page 2 we talk about the installation of story poles and all that kind of thing, and we get into two areas at least which are fairly complex, one of which is viewing platforms versus vantage points. As far as I'm concerned, the viewing platforms have not been perfect; we know that, we've seen examples of it. On the other hand, I wouldn't want to throw that out.

What is being proposed here is that other locations as deemed appropriate by the Community Development Director could be used, which I think makes it a little bit easier to use this, because we are trying to preserve our views and the trees and all that. On the other hand, we're not passing a law that says there will be no further building in hills. If we are, then it makes everything much simpler, nobody has to waist a bunch of money trying to come in.

So if the Community Development Director has this leeway, then I think we get around some of the problems

that were recently addressed to us, such as the Chevron station blocking things, so I kind of like that suggestion.

As far as the reflectivity, that's really troublesome to me. On page 2, we use a visible home as defined as 24.5%. On page 3, we talk about, "Exterior colors shall not exceed a reflectivity value of 30." I think the suggestion on the bottom of page 3, that the averaging be allowed except to the extent the home is more than 25% visible perhaps is an improvement. I don't like the fact that you look at individual neighborhoods in the foothills and tailor it by group of housing, group of housing, because that doesn't help the general view.

I think hopefully the averaging will help a lot.

I do think there is some reason to believe that maybe averaging will not solve that 30% issue, but it may be improved by averaging. I don't know what you come up with rather than 30%, because in many cases that 30% is fine, in some cases, maybe not. I don't know how to deal with that however, and so I'm just going to leave it with saying if the Staff has any thoughts on how we deal with specific types of housing, we heard about that—type, styles, that kind of thing—that the reflectivity value of 30% is really unfair to the design and the 30% does not benefit the

viewing that much, we might want to consider some other language to deal with that. But for the moment I'd rather be conservative and stay with the 30%, but use the average.

As far as the solar goes, because that was I thought a good point we should address, I would really address a question to the Town Attorney.

would have the right under certain circumstances to require a use permit, but the standards I heard her asserting of health and safety didn't seem to help me very much when it comes to aesthetics. So my question simply is if we assume for the moment that it is restricted to health and safety, which is not very helpful, unless... One example she used is blinding drivers as they come down the street, which has got to be a little rare. How much leeway, if at all, do we have if the legislature is saying gee whiz, we love solar? What ability do we have to say solar is fine, but let's keep it so it isn't very reflective? That's the question.

ROBERT SCHULTZ: None.

COMMISSIONER O'DONNELL: None?

ROBERT SCHULTZ: None. But we will soon. The Planning Commission, really, I can't think of one in the two years, and I asked Joel, as part of a residential

project, they don't put the solar on there; after the fact is when the solar comes in.

We are developing a policy in-house to try to make certain we capture those ones that come forward for the solar that have to be processed within three days over the counter in some (inaudible), that the ones that are in the Historical District and the ones that will in the hillside, we'll put an extra eye on them to make certain there isn't something that we can do. We can recommend changes that don't increase the cost by more than \$1,000 under it. From an internal standpoint, we're going to try to come up with a policy that we try to catch those and we try to look at them from the hillside if they're going to be visible, and see if we can't make changes and get the applicant to understand the importance of the reflection.

Maybe we'll find it. I'm sure there are ones on the hillside right now that have solar that might be visually unappealing, but I don't believe any of them are going to be blinding from a health and safety issue. I don't see that as a tool that we can use to go through the use permit.

COMMISSIONER O'DONNELL: That's kind of what I thought, and I appreciate that, but I also assume that

1 Staff, even if a person came in with the whole package, i.e. the house, and said we're going to have solar, 3 notwithstanding the limitations of your ability, it doesn't 4 prevent you from saying that's pretty darned visible, can 5 you do something? Because I find a lot of our applicants 6 are pretty responsible, reasonable people. So we may not be 7 able to say you must do it, but we could say here's how 8 other people have done it, it would be much better for you, your neighbors, and the community. 10 So those are my only comments. 11 ROBERT SCHULTZ: We've actually had a few in the 12

ROBERT SCHULTZ: We've actually had a few in the hillside where they're not on the homes, they're actually on the ground, so we've had those, and as long as those are setbacks, then those can meet the requirements also and then we wouldn't have that issue. Like you said, most applicants are very reasonable to try to come up with a different solution. If it's not going to be more than \$1,000 cost, then we can recommend it and require it.

13

14

15

16

17

18

19

20

21

22

23

25

COMMISSIONER O'DONNELL: Thank you.

VICE CHAIR BADAME: Commissioner Kane.

COMMISSIONER KANE: Commissioner O'Donnell, you shouldn't be so shy. It sounded like a motion to me. At least it works for me. But since it's not a motion, before

it becomes a motion I'd like to discuss your view on the average 30%, because somewhere I read there was a concern about the average 30% insofar as most of the trim being flat black and the roof being flaming orange and it averaged out to 30%. If we want to consider some flexibility on that, we should have a sine-que-non maximum, an average of 30%, but at no point shall any material exceed 35%.

The average concerns me. The point was made it could be 5, 5, 5 and 60, and so that comes out to now we're back to averages again, getting ourselves in trouble.

Flexibility could have limits, but nothing anywhere to exceed 35%. Maybe we're again going to shoot ourselves in the foot, but if we desire the flexibility on the 30% and the word "average," then we should have a max as well.

Tom, I think the rest of what you did is a basis for a motion.

COMMISSIONER O'DONNELL: Let me say two things.

One, I agree with what you just said about you don't want to average if something is 100% and something is 5%. You can get carried away with that, so I would agree that that should be addressed.

Secondly, however, this is a study session, and my understanding of the session is we really ought to just talk it out and receive all the input, take it home, and perhaps ask Staff, as I already have, and you implicitly are asking Staff, to make some more suggestions to us, and then when I comes before us at a regular meeting, we'll feel... We were asked to do this before and we felt not prepared. My understanding is this meeting is to help us be prepared, not to make motions.

VICE CHAIR BADAME: Commissioner Kane.

COMMISSIONER KANE: Okay, my bad. However, everything he said should be written down.

The other consideration was brought up by speakers and some of the text that we have where we talk about the 24.5%. Again, we're getting ourselves into trouble with averages, because I made the note that Bobby could put up a hut that's 100% visible, and no, he can't do that, and somebody could put up a Cow Palace and only 24% of it was visible. So if Staff could come up with a brilliant way of also having a cap similar to the cap on the LRVs, a cap on mass or visibility, guidance language that cannot be hacked and hewed over time and turn out to be nothing but watered down sentiment. Stay with the 24.5%

if that's what we want, and but in no case shall more than 14 square foot of bright orange be seen. I don't have the language myself, but I know where percentages can get us in trouble, and we have some very large homes at 24.999999%, coincidentally, and they can been seen from Milpitas. So that's my concern with percentages.

VICE CHAIR BADAME: Thank you, Commissioner Kane.

Commissioner Hanssen, did you have your hand up? Okay, go
ahead.

COMMISSIONER HANSSEN: I looked through this and I made a bunch of comments, and I wanted to just share some of the things that I thought maybe needed to be addressed.

First of all, I went back and reviewed the existing Hillside Development Standards and Guidelines in relationship to these two sections, and compared to what we have now, what's proposed right now is infinitely less restrictive, and I wondered how we were getting by with the maximum reflectivity value of 30 on all components of the house, because that's what the language says now, and if we actually have houses that are out of compliance, or maybe this is relative to new houses. That would one comment I had.

1	The second comment I had is relative to the
2	calculation the proposed language talks about using the
3	color averaging with the exception of any houses that are
4	more than 25% visible. So what happens to the houses that
5	are more than 25% visible? Do they default to the old
6	standard of nothing more than 30%? That was another
7	question I had, and maybe I should just throw out all the
9	questions before you answer each one of them, or do you
.0	want to answer them after?
.1	VICE CHAIR BADAME: Can I interrupt real quickly?
.2	It depends upon how many you have, because I know
.3	Commissioner O'Donnell has to leave at 5:30.
.4	COMMISSIONER O'DONNELL: But that's okay, because
.5	I intend to catch up on what I'm going to miss.
.6	COMMISSIONER HANSSEN: Do you want me to stop so
.7	he can ask?
.8	VICE CHAIR BADAME: No, I was giving him an
9	opportunity to bow out right now, but he's not, so go
20	ahead.
21	COMMISSIONER O'DONNELL: I'm staying for another
22	minute.
23	COMMISSIONER HANSSEN: Getting back to the color
24	averaging I wondered if there wasn't a need for some

LOS GATOS PLANNING COMMISSION 10/21/2015 Hillside Development Standards and Guidelines Study Session

definition about how the averaging was to be done relative to is it all of the surface area of the home, and then you take an LRV value for each piece of it and then do a weighted average, or how does the calculation work?

And then relative to the actual colors that are used, there's reference to blending in with the natural vegetation, so does that mean that we need to consider eliminating certain colors, for example, I mentioned earlier, black? Maybe gray is okay, but not black. Maybe we don't say it because it's defined as fitting in with the natural environment and it will automatically catch that, but I did wonder if there were any colors that shouldn't be permitted?

Then on the average itself, I wondered if there shouldn't be—I think Commissioner O'Donnell mentioned this—a maximum, because I was looking at some of the colors, like yellow and stuff, maximum LRV that you'd have an average of all the colors, but maybe you don't want the window trim to be bright yellow, because in a square footage weighted average you could in theory have yellow windows other than it doesn't fit in with the environment, but it wouldn't violate the average. So I wondered if there shouldn't be like the average can't be more than 30, and

also no single measure could be more than, I don't know, 50, 60, 70, whatever might be an appropriate number.

Then on the solar thing, in addition to the solar systems I have been taking a lot of course work in sustainability at UC Davis, and when we went over this whole thing with roofs the encouragement is to do LRV values that are much, much higher than 30, because if you can't do a solar system ... So then it made me think should we just ignore that because we don't want to affect visibility in the hillsides, or should we consider it because of the value of the sustainability, which is clearly defined in the Hillside Standards. I thought it put you on both sides of the issue and I wondered if we shouldn't think more about that for the roofs in particular. And then again, maybe it wouldn't be more than a maximum, but clearly with under 30 you wouldn't be able to do any sustainability with your roof, because it's going to be too dark. And I think that was it.

VICE CHAIR BADAME: Thank you, Commissioner Hanssen. Commissioner Talesfore.

COMMISSIONER TALESFORE: I don't know where to go. I have so many; this is going to be a lot.

25

1

2

4

5

6

7

8

9

10

11

13

14

15

16

17

18

19

20

21

22

23

24

I think what I'm going to do, if I don't get through this, I may submit some comments.

JOEL PAULSON: Any Commissioner can feel free to submit written comments and we'll include that in the next Planning Commission meeting.

just wanted to say I look at this and I go what is our purpose and our intent? And that is what is our purpose in looking at what we have here, but more holistic, what is our purpose and intent as far as being planning commissioners and people who make decisions? Who are we making the decisions for, and what are the benefits? That really weighs. We are stewards of this town and all of the documents that we have before us, and we have very strong documents for the hillsides, and also for a lot of other areas in town, historic areas.

I think it was brought up, I heard a couple of comments tonight that reminded me that when we move into certain areas of our town we really have a responsibility to maintain the areas that we are moving into. This is a long lead into this, but here it is. If I moved into the Almond Grove area and I move into a historic home, I'm going to have standards that I have to adhere to, but I do

that willingly because I wanted to live there, and so that to me, that's my purpose and I will do that.

whole document that people put their lives into, as we just heard from Ms. Quintana and other people on that committee, and the commissioners at that time, a whole plethora of people. So for me, that comes with the responsibility that I would love to live here because it's a special place to live, but I'm hoping that the people that move in there understand that when you want to live among the trees and the hills and the birds and all the other animals, that we're trying to have you live there in a way that doesn't impact the hillsides themselves, and hopefully not all of the animals that live there, and that also don't impact the people here on the valley floor.

Now why is that important? Because in every other document in our town those hillsides are our backdrop. They are the crown jewel of where we live, and I can't tell you how much it hurts me when I see things not as we intended them to be. We hope that people will understand when they move into these areas to please take with you that responsibility that aren't you lucky to be able to live here? So that's my lead in.

Let's just go to color averaging. I'm very passionate about what I do up here. I don't believe that there's anybody in this room that can really talk to us about color averaging. I understand color. I don't know that I could really understand this. There are color experts that make their living analyzing color, and so if we're going to move away from what we have here, what has seemed to work all these years-except for the pink house I did see in the hillsides the other day when I was up there looking at one of our projects, to Sandy's point, but he left-then I would suggest, and I would strongly suggest, that we do some investigation and possibly look for somebody who makes their living with color analysis that could actually come and help our town and maybe give us a color standard program that could update us if we have missed something. I couldn't tell you what is 30 average of a house, and are you averaging the whole house? Is it going to be all sides? There are too many complications.

20

19

21

22

23

24

25

LOS GATOS PLANNING COMMISSION 10/21/2015
Hillside Development Standards and Guidelines
Study Session

I think what we have here seems to be working. Maybe there

is every once in a while, and I think it happened with the

Davidon project that came before us one time and you asked

for some color averaging and that was allowed, but that was

So that would be my suggestion. Other than that,

1 under a very specific circumstance, and I would not start 2 into this color averaging. Who is going to decide that on 3 Staff? Who would decide that? How would that be decided, 4 Joel? 5 JOEL PAULSON: We'd be using the model that the 6 Council approved for Davidon. It's very thorough. It is a weighted average of all of the exterior materials and the 8 LRV of those individual materials, and then it is determined whether or not it complies with the average of 10 30 or not. It's the same conversation we had, as you 11 mentioned, that went to Council, and Council actually 12 directed Staff to bring that back to look at this option 13 for other hillside homes, and so that's why we're here before you now. 15 16 COMMISSIONER TALESFORE: Then if that's the case, 17 I would like to see a review of that, I mean how that's 18 determined, if it's so formulaic. 19 JOEL PAULSON: I'll forward you the meetings 20 where it came to Planning Commission and Council, and there 21 are a number of exhibits that generally look like this. 22 COMMISSIONER TALESFORE: That's fine, but I think 23 for me, I would still think that we need to maybe consult

> LOS GATOS PLANNING COMMISSION 10/21/2015 Hillside Development Standards and Guidelines Study Session

24

with somebody and perhaps update what we are doing. I mean they may have some other ideas.

VICE CHAIR BADAME: I'd just like to jump in with a quick question for Staff along those lines. Up until now with Davidon Homes, have we had any requests in the 11 years since our Hillside Development Standards and Guidelines were adopted to deviate from our color regulations?

JOEL PAULSON: Not that I'm aware of, but just from a background perspective, I think it was 1997 when the previous Hillside Development Standards and Guidelines were adopted—I'm looking at Lee in case my year is off—before the 2004 version; that was the first time LRV compliance came into the Hillside Guidelines. From that point up until December 2014 Staff had interpreted that as the main body color of the house; we didn't look at casement colors of windows, 2x6 trim. We looked at the main body of the house, and if it was natural materials, then we didn't apply that, because they're natural materials and would blend with the hillside.

When Davidon's request came forward it went to the Planning Commission who made the recommendation to Council. Council said no, we should be looking at all of

the exterior materials, and so that's when this color average, which was exactly what they had proposed to do, was brought forward and that was looked at.

Some of the conversations that we've had tonight, one specifically relating to whether there should be a cap, and what that number should be, for any materials so that you don't end up with a white house with a black roof, or a black house with a white roof from a sustainability perspective. So I think those are things that we can definitely look at, and we'll look to other jurisdictions.

I know there was some information provided to Council on four or five other jurisdictions, some semilocal and some elsewhere, with hillside settings that have higher LRV caps. I think the county's cap is 45, and there are some others that were up to 60. Now, they weren't average and we don't know the details of whether they're looking at main body or they're looking at all the exterior materials, but just from a background perspective, so everyone has that background.

VICE CHAIR BADAME: Thank you, Mr. Paulson.

Commissioner Kane.

COMMISSIONER KANE: If you have a model and you consider it fair and reasonable for some variety on the

house, then I'm okay with that. Cap it at some reasonable 2 number, 35, 36.9, but just prevent the abuse of the 3 average, that's all. 4 COMMISSIONER TALESFORE: And in fact how would 5 that happen? I think that's why I don't find this 6 foolproof. 7 JOEL PAULSON: I don't think we're going to get anything that's going to be foolproof. 9 COMMISSIONER TALESFORE: I think you're right. 10 JOEL PAULSON: I don't want to lead you astray. 11 COMMISSIONER TALESFORE: In all these years. 12 JOEL PAULSON: But looking at should someone be 13 able to have a window that has a white casement where 14 you're talking about from the valley floor, a 2" perimeter 15 around it with grids, is that something that we should be 16 17 looking at? Or if it's 2x6 trim that's white or beige, is 18 that really going to be that visible from the valley floor? 19 So I think there are a lot of options there that we can 20 look, but (inaudible) cap. 21 COMMISSIONER TALESFORE: Or where they could be, 22

COMMISSIONER TALESFORE: Or where they could be, if it was maybe the front of the house would be less intrusive than the back of the house, but who's going to be watching all this stuff?

23

24

25

JOEL PAULSON: We want the 360-degree color as well as the architecture.

there was one thing in here about the LRV and the average, and this whole thing about some applicants have expressed concerns to Staff regarding application of this requirement, "New homes would have light colored trim," but then it goes on to say, "A new accessory structure or addition to an existing residence constructed," this is on page 3 of the report, "prior to the adoption of the Hillside Development Standards and Guidelines would need to conform to the LRV requirements requiring painting or changing the materials for the entire house to meet the LRV 30 and having the addition that's," blah, blah, blah, "the different color, and this would result in significant added cost to the homeowner."

They would probably have to do that anyway if they were repairing or adding onto their home, because when your house is already painted, it hard to match that color, and most people end up painting the entire house. So to me that's just not a compelling reason.

JOEL PAULSON: That's a pretty common thing we hear. It's the same thing with the white casement windows,

so we're going to make them replace all of their windows to an LRV casement of less than 30 when they're changing out one window. We see things that are just at the building permit level, and we have a number of houses if it was built before 1997 they don't have the deed restriction.

COMMISSIONER TALESFORE: Right. Well, then those would be on a case-by-case.

JOEL PAULSON: Sure, but we have a lot of those cases.

COMMISSIONER TALESFORE: Do you?

JOEL PAULSON: Yes. Right now the requirements are that all exterior materials must be LRV 30 or less, and so we're looking at those on a case-by-case basis, but it's just one of those issues that as we move forward. And even any house from 1997 to 2014, some of them have white trim, some of them have white windows, and they have the deed restriction.

COMMISSIONER TALESFORE: I think if you go in the hillsides you'll see that not all homes are brown either.

JOEL PAULSON: Very true, and some of that is because they're more required to meet the LRV, because they didn't have the deed restriction from timing.

COMMISSIONER TALESFORE: Right. And how can we follow? We can't be enforcing that. How do we even check all of that? I mean, really. It's hard to monitor.

JOEL PAULSON: It is hard to monitor.

about the responsibility, and what Rob brought up about we're trying to make applicants aware and responsible. We could have them sign a document, I don't know.

You know what? I can't go on, so I'll submit my other comments in writing, okay? I have to leave. Thank you.

VICE CHAIR BADAME: Thank you, Commissioner

Talesfore for your comments, and we will see you next time.

I will look to Commissioner Erekson; I believe you had your hand up.

COMMISSIONER EREKSON: To the Staff, we have public testimony about the impact of different materials on reflective value using the same paint color or whatever, however you look at it. I need help understanding how I should think about reflective value and variation in materials, and how to think about reflective value and different architectural styles. I'd like help in understanding how I should think about the trim issue and

the full body of the house, and the roof and the body of the house. If I should think about those together, if I should have it together, if I should think about it differently, and what the differential impacts of those are.

I might suggest that we have a consulting architect for the Town who has a lot of experience in the Town, and it might be useful or helpful to ask him to comment on some things about architectural style and those kinds of things. They would be impartial. I'm not suggesting that other architects who represent other projects aren't objective, but the consulting architects essentially work for the Town. So that's one comment about colors.

One general comment I have about people being concerned about their having the expense of it, any action taken by the Town to change a standard or a guideline is a moment in time, and it moves forward, and there are reasonable ways to grandfather the past, and reasonable reasons to grandfather some of the practices in the past that aren't the best practices going forward.

But to the extent that we have wisdom and we want to reshape something going forward in the future as people

make changes, I think they should be expected to update those things. We can't go through the hillside and tell everybody to repaint all their homes by six months from now, but as changes occur I think it's reasonable to think about trying to adopt a new standard. It doesn't bother me particularly to adopt a new standard; that happens all the time. Building codes change, people have to update things, that happens all the time, so that's not a new problem.

The other thing I would like to say is Davidon
Homes has been used, and a particular project in town has
been used, as an example over and over and over in the
context of these discussions. I'd just like to say for me
this discussion is not about one development, not about one
developer, and so I think we don't want to over-utilize and
potentially victimize one person or one developer. They may
be doing a good job and they may be not doing a good job, I
don't know, but that's really at some level irrelevant to
these discussions. If there are issues with that one
particular development with respect to today's standards or
future standards, that's really not part of this
discussion. We should be thinking about what's right for
the Town and right for the hillsides of the Town, because

that represents only a very small portion of the hillsides of the Town. So that's two generalized comments.

The other comment, I'm going to make some comments about trees, if that's okay.

VICE CHAIR BADAME: Of course.

COMMISSIONER EREKSON: Trees are obviously living things, and as people are, some trees are healthy, some trees are not as healthy, and all trees, all trees, have a lifespan. When we're doing any kind of visibility analysis and the coverage, we're viewing it at a moment in time, at a moment in time in the history of the Town, and a moment in time of the lifespan of all of those trees.

I'm trying to figure out how if I should think about leaving out sparse canopy trees, for example, or leaving out trees that are in poor condition as counting toward the... Should I ask the arborist tell me the average, tell me the remaining life expectancy of every tree also? Hypothetically a tree could be in reasonable good condition and have a very short life expectancy left too, so it's not clear to me how we can exclude trees that are there just because they have something, because we need to be in the business ultimately of reforestation in the Town and

replenishing the trees, because all trees will die. All trees do die, and we need to replenish them.

I'm intrigued by the deed restriction idea in properties so that if we have a particular... Whatever standard we have, whatever that standard is, without worrying about what that standard is for the moment, and we apply that standard and someone passes the standard, then can we create an ongoing responsibility in the hillsides for that homeowner, for the owner of that property, to maintain that by some sort of deed restriction on that so that they replenish and reforest, which is going to have to be done, no matter whether they pass the thing, whether they were way up here passing it or just barely stretch by? We all know the trees are going to die someday, so I'm intrigued by how we do that.

I also don't know fully how to understand how I deal with the fact that someone is going to be doing a project at a moment in time, we're going to take visibility analysis at this moment, and that's at a particular season of the year. So do we use as the standard the least amount of coverage that is provided by a tree and the season the most amount of coverage is, irrespective of when the project is being...or some average of that over time to give

the most exposure or the least exposure or some average of that, or do we take the moment in time when they're making the proposal? I can't figure out how to sort all that out for myself.

If we're using the least coverage as the standard—I'm not suggesting we should, I'm just using that as an example—and we were nine months away from the least coverage, then how is it fair? How do we judge fairness with having someone postpone moving forward on a project simply because, for example, they couldn't get financing? All kinds of reasons happen that dictate when you're trying to do something, so how do we deal with that issue and make it both represent what we want it to do with protecting the hillsides and views, but not being unreasonable and unfair to people who are trying to develop properties? I can't figure out how to sort all that out for myself.

I probably have lots of other thoughts, but I'll let it go at that.

VICE CHAIR BADAME: Thank you, Commissioner Erekson. Any other comments? Commissioner Kane.

COMMISSIONER KANE: I was talking earlier about the concept of trees and landscaping as a tertiary consideration on visibility, and I think the point is made

on pages 2 and 3 of Dr. Weissman's letter of September 15th, and when I say the point is made, I mean philosophically.

"Providing landscape screening is not an alternative to reducing building height or selecting a less visible site."

Now I believe there he's quoting a meeting of the Planning Commission from 2009 or thereabouts, it doesn't matter.

What matters is—and I'll follow this up in writing—he captures the aspect of visibility not to be compromised with trees and bushes, which as Commissioner Erekson points out may be temporary, and he's interested in the contract for maintaining that kind of flora.

That's good, but we don't police folks and we don't always know what happens on construction sites, and we don't have a daily reference to a tree that's healthy and a tree that's suddenly falling down. What I'm going to write in terms of my thoughts is not to put an emphasis on screening, but rather put an emphasis on the purpose of the Hillside Guidelines.

By the way, if we were taped tonight I'd like a copy of Commissioner Talesfore's opening remarks. I was over here weeping. Wanted to stand up and cheer, and I'm reasonably serious, because she put it really well as to what our job is, as long as we have the job, and it's to

protect. I don't want to namedrop, but I used to talk to
Wasserman a lot when I was new, and I said I don't want
this, and I don't want that. He said, "We have an
obligation to the people that exist, but we also have an
obligation to the people yet to come that we welcome them."
So there are two considerations there, and I don't want to
bury the second consideration about our future citizens,
but I also don't want to give away our purpose in
protecting the hills, and Joanne said it really well. I
won't try to repeat it, but I would think that's why we're
all up here.

So time shall not erode the equity and we ought not let our language get eroded for what the purposes were back in the early 2000s or the first draft came up in 1997. I lived through some of that period, and what happens to prohibitive language is erosion and new precedent setting, and now we've got a house divisible, so why can't I have a house divisible? I made a comparison in the Marat/Sade scene where the guy finally walks in and says, "Marat, may I keep this king?" I mean things erode, and I'd like to think that what our mission is on looking at at least these two provisions of the hillside is to stop the erosion, and where and as appropriate return to the original intent,

which was to protect the hillsides, and if that means we have to become mathematicians on 24.5%, however nothing to exceed 35%, that's all gamesmanship and chess. If we had strong discretionary language as is on those two pages I referenced, then maybe we could beef it up a little bit in going forward in the future.

I don't know how we can address this. What concerns me the most when I sit up here is the heartbreak of the new neighbors not getting what they thought they were going to get. Our job is to be impassionate. If there was a way that we could say everybody who goes up there has to get a copy of this stuff, so they know that some of it is onerous, and if you're a normal citizen and you read it for the first time, you'd think it's ridiculous. And if you're new and you just paid a gazillion dollars to get what you want, it's not fair to see these things. So I wish we could deal with not the homeowners, but those who precede the homeowners to say please ensure that the folks

Just like she said, when you move into an Historic District, when you move into the hillsides, we have these things, and I don't want to disappoint and I don't want to hurt, but I wish everybody knew what is up in

know what they're up against.

front of us so they don't look at us like we're idiots, and if they do it's understandable, because they don't understand where it came from, they don't understand why we have it, and they don't understand what it is. And when we try to be good government, our first priority should be communication with the people to know what it is.

Everybody who goes to court has a lawyer, and this lawyer says that, and that lawyer says this, and it's all about persuasion. So when you have a vested interest you could sound persuasive, and the homeowners may or may not be able to see through that, or not hear what they're being told, and I wish there was a way we could write language and get signed receipts on Hillside Standards and Guidelines from every new Los Gatos citizen, our new neighbor who is going to move up there, that they know what we have. And maybe the same thing for the Historic District as well.

It really bothers us. It did me ten years ago, and it does now, that people can't get what they thought they were going to get because a bunch of guys are going to play nickel and dime. We're not playing nickel and dime; I wish we had a better way of communicating that. Okay.

,

VICE CHAIR BADAME: Thank you, Commissioner Kane.

Commissioner Hanssen.

COMMISSIONER HANSSEN: I know we only have a few minutes left, but I appreciate all the comments of my fellow commissioners and I think they're all good ones. My general feeling about where we stand right now is that the Hillside Guidelines were developed some time ago, and then there is this couple of specific things that we're being asked to look at in terms of modifying the documents.

I didn't speak earlier about the trees, but in the case of trees and also the color analysis I think the proposed language that the Staff has created in both cases generally provides more clarity and specificity to the existing document and would be more helpful to the Town.

The only question that remains is in the case of the color analysis, adding in the entire surface of the house versus just the main body color of the house does create some issues about the averaging and what happens; I brought those up earlier.

In the case of the trees, I love what Staff already came up with. I wondered if we wouldn't benefit from having a little bit more time, because I think Dr. Weissman and Ms. Quintana put a lot of time into their

thoughts on it, and we didn't really get to go through each of the questions that were in our packet for today. I'd feel better if we actually did talk through a couple of those questions and have a consensus from the Commission about it, because I think that to not go forward with this is a mistake, because it's going to add specificity where we don't have it now, and even in the current state without amendments it's going to make it easier to determine how to do a viewing analysis, for example, better.

VICE CHAIR BADAME: Thank you, Commissioner
Hanssen. We are out of time, and I see Commissioner Erekson
nodding his head, as if in agreement that maybe another
study session is warranted? Commissioner Erekson.

COMMISSIONER EREKSON: I'd like to add one real quick thing for the Staff. I am concerned about how if we continue to use a percentage of visibility how we should think about larger homes versus smaller homes.

I'm not sure, Vice Chair Badame, that we need another study session, but I did find the questions that were in the Weissman/Quintana thing very helpful. Whether I agree with their answers or not is in question, but I thought the questions were right on and I thought they were

very thoughtful responses, and they caused me to think about some of my answers.

I think if the Staff could structure the item, as they often do when it's agendized, again, and carefully walk us through the questions, and we did that deliberately that we could accomplish both objectives at the same time without having another session and then moving this further and further out into the future.

VICE CHAIR BADAME: Thank you. That was my thought process as well. So at this point I'd like to thank Staff for their proposed draft and modifications. This is becoming even more complex with more information, so I am confident that the Planning Department will welcome any email suggestions or inquiries from Commissioners and from the public and take those into consideration and respond to us at our Planning Commission hearing when we are ready to take action as far as a motion on these items. Does the Staff have anything to add to that before we adjourn?

this meeting to a date certain, and I think given the questions that were asked in the Staff analysis that's going to be needed, probably the December 9th would be the meeting that we would be prepared to come back.

VICE CHAIR BADAME: So you are recommending that we do another session, in essence that it's continued?

LAUREL PREVETTI: No, not to a study session, but to your regular session that's scheduled for December $9^{\rm th}$, the 7:00 o'clock hearing.

VICE CHAIR BADAME: Okay. Commissioner Kane.

COMMISSIONER KANE: Give me a sense of what you see the agenda as being for November and December. We have two months where—you now what I'm going to say—people want to build houses, they want to do this, they want to do that. I hate delaying. I'd sooner meet on Christmas Eve if I had to rather than make them wait another month. We shouldn't do that.

But this particular subject may take a long time. We've been here two hours and maybe we've scratched the surface, and maybe we're done, because three of us are missing, and you know how much we talk. I'm not opposed to a study session. Getting here at 4:00 o'clock is like ripping off epidermis, I work, but I'd rather do that, and of course it's up to you, you can recommend. If we have agendas for people that are waiting to get things done, I would look to making the effort, the sacrifice, to get here for a study session and keep on doing what we're doing,

because it's really important, and it's important that we get it right, but not at the expense of applicants who want to get things done.

LAUREL PREVETTI: And we certainly appreciate the consideration and balancing the long-term protection of our community, as was articulated by many of the Commissioners this evening, with those applicants that are currently in process.

Please know that we are continuing to process the applications that are before us given the current guideline standards and ordinances, and please know that ultimately it's the Council that will have to make any decisions on the changes to the guidelines, so even if the Planning Commission and Staff could work as expeditiously as possible, there would still be the calendaring and the decisions that the Council would have to make.

I would say that if you would like another study session, our ability given our workload and staffing, would still puts us in December. December 2nd could be a opportunity for another study session to work through the questions and any additional Staff recommendations.

COMMISSIONER KANE: I don't want the rest of the Commission to hate me, but I'm just saying we have one

meeting in November and one meeting in December, and if this subject was to be one of those meetings, people are going to be waiting until February to build houses.

LAUREL PREVETTI: They're not waiting, because we already have guidelines and ordinances that can get them through the process now. I know we have one housing builder who is eager to see resolution on color averaging, as you've heard in prior testimony, but there are ways to keep the process going. It's just that with the issues that were raised tonight, and given the projects that are already scheduled for your consideration, it's going to take some Staff work, and so a special meeting on December 2nd is one option. I don't know if we would be ready in November. We have the holidays.

COMMISSIONER KANE: Madam Chair?

VICE CHAIR BADAME: Yes, Commissioner Kane.

COMMISSIONER KANE: Can we ask and see if

December 2nd is acceptable to Commissioners present?

VICE CHAIR BADAME: Well, yes, go ahead. I'm kind of concerned that we're missing three Commissioners. I'm just wondering if we do a poll at a later date, but we can certainly ask the Commissioners present. Commissioner Erekson.

Q

1	COMMISSIONER EREKSON: My guess is that the					
2	complexity of this and the number of questions that one					
3	needs to wade through could easily take from 7:00 to 11:30					
4	on a particular night. In response to Commissioner Kane's					
5	concern, it might be appropriate to think about scheduling					
6	a special meeting of the Commission just for this topic and					
7	not agendize anything else for that, and even if that were					
8	December 2 nd and the Staff could be ready by that point in					
10	time. But I'm not presuming that they could, because I'm					
11	sensitive to the fact that our planning Staff are					
12	leaderless at this moment.					
13	VICE CHAIR BADAME: Commissioner Kane, does that					
14	sound agreeable to you?					
15	COMMISSIONER KANE: How does it differ from I'm					
16	not sure. Let's do something on December 2 nd .					
17	VICE CHAIR BADAME: Would it be open for public					
18	communications?					
19	JOEL PAULSON: Yes. We can continue it tonight to					
20	December 2 nd . We'll poll the rest of the Commission. We'll					
21	send out an email this week, and then we'll also have to					
22	check availability of the chambers.					
23						

LOS GATOS PLANNING COMMISSION 10/21/2015 Hillside Development Standards and Guidelines Study Session

VICE CHAIR BADAME: Commissioner Hanssen.

24

25

1	COMMISSIONER HANSSEN: I'm available on the 2 nd . I						
2	would prefer it to be a special meeting. I think that we						
3	should try to advance this forward and make a decision,						
4	because we could spend many, many meetings just discussing						
5	it, and I think we should put that on the agenda. But I						
6	think the idea of making it a separate meeting from other						
7	agenda items, because I do think it will take a few hours						
8	to get to a motion that we can have consensus on.						
9							
10	VICE CHAIR BADAME: Agreed.						
11	COMMISSIONER KANE: Motion to continue to						
12	VICE CHAIR BADAME: Well, we're not making a						
13	motion though, or are we making a motion?						
14	JOEL PAULSON: You're going to make a motion to						
15	continue this item.						
16	VICE CHAIR BADAME: All right, let's make a						
17	motion to continue the item to December 2 nd , the date						
18	certain.						
19	ROBERT SCHULTZ: At what time?						
20	VICE CHAIR BADAME: 7:00?						
21	COMMISSIONER KANE: 6:00?						
22	VICE CHAIR BADAME: 6:00?						
23	COMMISSIONER EREKSON: I'll second the motion if						
24							
	it's 7:00 o'clock.						

LOS GATOS PLANNING COMMISSION 10/21/2015 Hillside Development Standards and Guidelines Study Session

25

1	VICE CHAIR BADAME: Wait a second.					
2	COMMISSIONER KANE: 7:00 o'clock is what you					
3	want?					
4	VICE CHAIR BADAME: Commissioner Kane said 6:00					
5	o'clock.					
6	COMMISSIONER KANE: 7:00 o'clock, I'll second the					
7	motion.					
8						
9	VICE CHAIR BADAME: All in favor? I'll call the					
10	question. Unanimous. All right, do we have any further					
11	reports from Staff?					
12	I have one Commission matter, and I would just					
13	like to do a shout-out to a gentleman sitting in the back					
14	row and wish him a Happy Birthday tonight. He comes to all					
15	of our hearings and he's here tonight on his birthday, so					
16	Happy Birthday. There are two of you back there, so you					
17	figure it out. The meeting is adjourned.					
18						
19						
20						
21						
22						
23						
24						

To: Planning Commission, Study Session of October 21, 2015

From: Dave Weissman, Lee Quintana

Re: Proposed draft for Visibility Calculations

We have started with Staff's draft template, as presented at the PC meeting of August 26, 2015, and expanded it to try and include all of those issues and areas that both the TC and PC expressed an interest in during several public hearings. Additionally we have tried to remove as much ambiguity and subjectivity as possible since several PC members expressed such concerns.

VIEW METHODOLOGY AND ANALYSIS

METHODOLOGY

Instillation of story poles:

• Install story poles per adopted Town Policy

Timing of story pole instillation:

- · A&S: Early in staff review
- PD: Prior to determination of the LRDA, since visibility is identified as a constraint to be considered when determining the LRDA

Identify points from which analysis shall be done:

- Determine identified viewing platforms to use
- · Identify alternate viewing platform(s) from valley floor
- · Identify vantage points within hillsides

If after story poles are installed, staff concludes that the development will be less than 10% visible, no further visual analysis is required

Photographs:

- Equipment: Photographs of the project site shall be taken with a 300 mm or longer lens using a tripod. The 300mm or longer lens will facilitate the identification of individual trees and the tripod will ensure a quality image
- Ambient conditions: Photos shall be taken during the time of day and ambient light conditions that provide the best visibility of the site
- Photographs shall clearly show the story poles and/or house and subject property

Timing of Photographs:

- Significant dead branches shall be removed from on-site trees before photos are taken¹
- Evergreen trees only: Photos may be taken anytime of the year if only (native) evergreen trees provide screening
- Deciduous trees: Where (native) deciduous trees provide screening, photos shall be taken during maximum summer leaf-out² and maximum winter leaf drop.³

Processing of photographs:

- Download color photographs into Photoshop, or a similar application, and enlarge the story pole area to almost completely fill an 8" x 11" sheet of paper.
- Tones and contrast shall be adjusted to maximize the visibility and identification of the individual trees that may afford screening for the proposed project.
- No other Photoshop changes shall be permitted.

Trees that shall be counted as screening trees are:

- · Native to the immediate site
- Naturally occurring (not planted or proposed as landscaping)
- On-site
- Have a preservation suitability rating of "fair/good, good, or excellent", as determined in the consulting arborist's final tree report
- Recommended for retention in the consulting arborist's final tree report
- Subject to "low" (or no) construction impacts, according to the consulting arborist

Trees that shall be counted as providing partial screening:

- Native deciduous trees shall be credited with 60% of screening⁴
- Trees with sparse canopies5,6

Trees that shall not be counted as screening trees are:

- Trees requiring more than 15% pruning to make way for construction
- Trees subject to potential "low/moderate, moderate or sever" construction impacts according to the consulting arborist's final tree report
- Trees that have a "poor, poor/fair, or fair" preservation suitability rating according to the consulting arborist's final tree report
- Trees that are to be removed, or that are injured or harmed during any construction or grading activity, even if the latter two are incidental occurrences

ANALYSIS

Provide the following color photos:

- Photographs that label:
 - 1. Trees that provide screening on-site when viewed from the viewing platforms/vantage points toward the project site
 - 2. A photo that physically removes, through photo simulation, those trees that shall not be counted as screening and indicate which trees provide partial screening
- Three-dimensional illustrations or photo simulations of structure may be required when determined necessary by the deciding body to assist in visibility analysis

Determination:

- Calculate the percent visibility of proposed structure(s) for each of the above 2 photos
- If any one elevation of a house (plus related structures) is 25% or more visible,

rounded to the nearest whole number, the maximum height shall be 18'

- ¹ Such dead branch removal is also part of the HDS&G defensible space guidelines
- ² Overall health of deciduous oaks can only be assessed during full leaf-out, usually in early summer
- ³ That will reflect visibility during the late fall-winter months
- ⁴ Since such trees are with leaves for approximately 60% of the year
- ⁵Usually reflective of poor baseline health of that tree and poor, long term viability ⁶As an example, if the solid "block" outline of a tree screens 300 square feet of a proposed structure's elevation, but the actual tree would only provide an estimated 30% screening of that structure because of its sparse canopy, then the applicant gets "credit" for 90 square feet.

Other items to consider for discussion and/or inclusion in VIEW METHODOLOGY AND ANALYSIS

- 1. Is the 25% visibility cutoff too generous? Story poles, when viewed from 1.3 to 3.4 miles away, are essentially invisible to the naked eye. In contrast, completed houses, such as the house on Highland's Lot 6, are readily visible because of size and mass, even if their visibility is less than 25%. The HDS&G speak to this issue on page 15: "The visual impact of buildings or portions of buildings that can be seen from the viewing platforms shall be mitigated to the greatest extent reasonable by reducing the height of the building or moving the structure to another location on the site." OUR PROPOSAL: Reduce the percentage visibility threshold to 15% since the Highland's Lot 6 house, for which no visibility analysis was required by Staff because, we assume, it was less than 25%, is, nevertheless, readily visible to the naked eye from Los Gatos Blvd. This observation supports that the 25% threshold is too high and should be lowered.
- 2. Should visibility calculations also consider the square footage of the elevation that is visible? In other words, a 5,000 square foot house might have 20% of its elevation, or 1,000 square feet, visible from the valley floor. Such a house would be permitted under the present code. But a 500 square foot house, situated in the middle of a hillside clearing, might have 100% of its elevation visible to the valley floor and not

be permitted, despite being less of an eyesore in the hillsides. In fact, it is the smaller house that is more sustainable and should be encouraged (HDS&G, pages 9 & 33). The present system favors the bigger, less sustainable, more visible house.

OUR PROPOSAL: That the PC discuss this topic and modify the code to be more reflective of the goals and objectives of the HDS&G. Consider the "big picture."

3. Should the all important visibility calculations be peer reviewed by an outside source who has no potential conflict of interest with the applicant? This is, possibly, the single, most important number generated in any hillside application with a potential visibility issue and should be peer reviewed, not because we don't trust the applicant but because people make honest mistakes. The Town chooses the consulting arborist and staff requires peer review of submitted documents and studies all of the time. These important visibility documents should be no different. OUR PROPOSAL: Require peer review of any critical document, such as a visibility study, especially where the initial evaluation was done by a company chosen by the developer.

We also have a quick comment on LRV averaging. Staff proposes the following: "Exterior material colors...may use color averaging of all exterior materials to meet the maximum light reflectivity value of 30" It thus appears that an applicant could have a house with sides of LRV 5 but a roof with LRV of 90, but because of averaging of areas, the overall LRV would be below 30 even though the roof would be extremely visible. Plus what is averaged? Just the elevation facing the valley floor or all 4 sides and roof of the house? Since the HDS&G call for hillside homes to blend with the natural environment, it seems to us that every part of the proposed house should blend with the hillsides. One only has to look at the built house on Lot 6 in the Highlands to see what visibility looks like from the valley floor along Los Gatos Blvd.

To: The Planning Commission

From: Lee Quintana Date: Oct 21, 2015

Subject: Revisions to HDS&G - Visual Analysis

DELETE FROM GLOSSARY

DELETE VISIBLE HOME FROM GLOSSARY. MOST PEOPLE KNOW THE DEFINITION OF VISIBLE. THE BODY OF THE HDS&G SHOULD PROVIDE SUFFICIENT DIRECTION WITHOUT HAVING TO REDEFINE THE MEANING OF VISIBLE.

DELETE VIEWING PLATFORM FROM GLOSSARY AND TEXT AND SUBSTITUTE VANTAGE POINTS - WITH CURRENT LANGUAGE VIEWS FROM VANTAGE POINTS NOT ON THE VALLEY FLOOR TEND TO BE IGNORED WHEN IDENTIFYING POINTS FROM WHICH VISUAL ANALYSIS SHOULD BE DONE.

25% ORIGIN AND REASON BEHIND

THE 25% CRITERIA APPEARS TO HAVE BEEN ADDED AT THE LAST MINUTE. (AFTER AT LEAST 5 DRAFTS)

IT IS NOT CLEAR WHY % OF VISIBLE ELEVATION WAS CHOSEN, HOW OR WHY 25% WAS CHOSEN AS THE CUT OFF, OR EVEN WHETHER ALTERNATIVE METHODS WERE CONSIDERED. (SEE HANDOUT)

ALTERNATIVE TO CONSIDER - AND I'M SURE THERE ARE OTHERS:

a. DECREASE THE PER CENT OF VISIBLE ELEVATION ALLOWED AS USEABLE OR POTENTIALLY USEABLE SQUARE FOOTAGE INCREASES.

THIS WOULD INCLUDE SPACES THAT ARE NOT CURRENTLY PROPOSED AS USEABLE SPACE. THIS WOULD INCLUDE CELLARS, BASEMENTS AND OR SPACES SHOWN ON THE PLANS AS COVERED BY A ROOF - SPACES THAT COULD EASILY BE CONVERTED INTO USEABLE INDOOR SPACE WITHOUT CHANGING THE EFFECTIVE BULK OF THE PROPOSED PROJECT

b. PER CENT OF TOTAL OF RIDGELINE LENGTH

Example: If the total ridgeline facing a vantage point is 75' long only 25% (or X %) of the length of the ridgeline could be visible, i.e. 18%

c. PER CENT OF ROOFLINE ELEVATION:

Example: If the total square footage of the roof elevation facing a vantage point is 1000 sq. ft. only 25% (or X %) could be visible, i.e. 250 sq. ft.

- d. ANY OF THE ABOVE.
- e. OTHER POSSIBILITIES

CLARIFY DISCRETION OF PC/TC

CLARIFY OR CLEARLY STATE THAT WHATEVER LANGUAGE IS ADOPTED REGARDING VISIBILITY AND THE VISIBILITY ANALYSIS THAT MEETING THAT CRITERIA IS NOT A GUARANTEE THAT THE PROJECT WILL BE APPROVED.

APPROVAL OF ANY PROJECT THAT COMES BEFORE THE PC OR TC IS A DISCRETIONARY DECISION AND

THE TOWN IS NOT REQUIRED TO APPROVE ANY PROJECT IF THERE REASONS NOT TO.

THERE ARE MANY OTHER FACTORS THAT GO INTO A DECISION. A PROJECT SHOULD ULTIMATELY BE JUDGED AS A WHOLE ON WHETHER IT IS CONSISTENT WITH THE TOWN'S GOALS AND OBJECTIVES. A PROJECT THAT PUSHES A NUMBER OF STANDARDS AND GUIDELINES TO THEIR TECHNICAL LIMIT MAY NOT MEET, IN FACT MEET THE INTENT, OBJECTIVES, GOALS, OR VISION OF EITHER THE GENERAL PLA

GLOSSARY - HISTORY OF CHANGES TO AFFECTING VISIBILITY ANALYSIS TO HDSG

SUMMARY OF CHANGES (FLOOR AREA, VISIBLE, RIDGELINE)

Floor Area. (Deleted)

- Originally listed both what was counted and what was not counted (Dec. 2001 Draft)
- Deleted and replaced with Floor area, gross (Sept. 2002 Draft)

Floor Area, gross. (Added Sept 2002 Draft)

- Replaced Floor area above
- · Lists only what is excluded from floor area calculations
- Added Barns. and Garages up to 400 sf (Dec. 2003 Draft)

Visible. That which can be seen (Deleted)

Deleted after Preliminary Draft Dec. 2001)

Visible home. (Added)

- · Added to Dec. 2003 Revised Public Review Draft
- Text added: A single family residence where 25% or more of an elevation can be seen from any of the Town's established viewing platforms (See Chapter II, section B). (emphasis added)

Ridgelines (Added, deleted and then added back)

- · Added Sept., 2002 Draft
- · Deleted Oct., 2002 Draft
- · Added back March 2003 Draft

Thees and other definitions or changes to definitions would appear to favor allowing homes with larger usable floor area, more effective bulk and greater visibility.

Some applicable sections of the HDS&G

ii. Constraints analysis and site selection

Page 12 II.A.1.

7th bullet: Visibility from off site; and last bullet: (emphasis added)

last bullet: Significant ridgelines (emphasis added)

Page 5. <u>Forward:</u> 4th Bullet: The illustrations provided in the HDS&G are schematic and meant to show the intent of a standard or guideline.

Page 6. A. <u>Vision Statement.</u> All bullets, particularly

5th bullet: Protects and preserves viewsheds and the ridgelines of the mountains

Page 6. B. Overview. All bullets, particularly the

1st bullet and the last phrase of the 3rd bullet. " ..., and minimize changes to the visual quality of the hillsides.

Page 6. C. Goal

Page 9. Objectives of HDS&G (all) but in particular

- 4. Maintain the natural appearance of the hillsides from all vantage points including the valley floor. (emphasis added)
- 5. Protect ridgelines from development
- 6, 7, 9, 10, 11

To: Planning Commission, for meeting December 2, 2015

From: Dave Weissman, November 24, 2015

Re: Visibility analysis methodology

At the prior PC meeting of September 23, 2015, visibility analysis methodology was considered, and helpful testimony was provided by the Town's consulting arborist. Topics discussed included what constitutes a healthy tree, how significant are construction impacts from any source, and how have 4 years of the most extreme drought in CA history in, at least, the last 1,000 years, all played into these considerations.

Since that meeting I have found new information that addresses some of these issues and, I believe, should be incorporated into the guidelines because they would give a firm, objective scientific foundation for these revised standards.

- 1. There was testimony by the consulting arborist that the drought has had a significant negative impact on the trees in the Town's hillsides, especially blue oaks. While no one can predict the long-term effects of the drought, discussions before the PC assumed that if and when rains come, many if not most stressed oaks might recover. This issue was recently addressed in an October 20, 2015 article in the LA Times (http://www.latimes.com/local/california/la-me-dying-forests-20151020-story.html) that discussed studies by Greg Asner, a scientist with the Carnegie Institution for Science. His basic findings were:
- a. This drought may kill 20% of California's trees. Under normal conditions, forests lose between 1% and 1.5% of their trees annually.
- b. Low elevation forests are in greatest jeopardy.
- c. Even if the drought were to end in a historic El Niño this winter, the most stressed trees will probably continue to fail.

In recognition of this crisis, Governor Jerry Brown declared a state of emergency on October 31, 2015, to help California address fire risk from this massive tree die-off.

I believe that the take away message should be this: when considering which native hillside trees should be counted as providing screening, their health at the time an application is being considered, should be the only relevant information. One can opine as to the fate of any tree but the most relevant information is how the tree is doing at that moment. The rest is speculation.

2. There is an obviously complicated interaction between the health of a tree, the age of the tree, the tree species, its resiliency to habitat disturbance, and the total impacts from construction on the long-term viability of that tree. Such information is critical when discussing which trees should be counted as providing potential screening for a proposed house. What would be most helpful in making such a decision, would be a matrix that could be used in an objective manner. And such a matrix is provided by Richard Harris and colleagues in their widely recognized reference book titled "Arboriculture. Integrated Management of Landscape Trees, Shrubs, and Vines." I have attached the title page and the matrix from page 265 that provides one way to make tree-retention decisions. First off, I exchanged emails with both of the junior authors, Drs. Clark and Matheny, on 11/11/2015. They independently said that if one wanted to apply their matrix to the Los Gatos hillsides, the relatively disturbance-tolerance species in their matrix, London Plane, could be interchanged with our most common hillside tree, the coastal live oak. And that the more disturbance-sensitive species in their matrix, Beech, could be interchanged with our second most common hillside tree, the blue oak. One can put these guidelines into practice, as follows: when the consulting arborist says in her tree report, that a disturbance-sensitive blue oak has fair preservation suitability and will be subjected to a moderate construction impact, the matrix recommends that this tree be removed. (If this tree were a less disturbance-sensitive live oak, then the matrix recommends preserving the tree.) If the applicant elects to try and save the blue oak, that is their option. But such a tree should not be counted as

providing screening because it will most likely die in the near future. The applicant will no doubt argue that they can preserve the tree. But this *subjective* pronouncement is meaningless given the self-serving interests of the developer. It is best to make such a decision as *objective* as possible and the attached matrix allows for just that type of decision based on scientific information.

Now there are A&S applications where developers have made construction adjustments based on the consulting arborist's concerns and moved retaining walls, decreased grading, etc. These promised changes usually only occur, in a letter to staff, entitled "response to arborist." So what happens now? The project gets approved and construction begins. And nearby trees are affected in the short term, as predicted by the consulting arborist, but don't start to die until the house is completed about 6-12 months later. Then the developer or the new owner applies for a tree removal permit showing the Town arborist the recommendation of the consulting arborist to remove that tree. At that point in time, how can the Town arborist deny the permit? The tree is in decline and dying and is close to the house, and the Town would have liability if the request was denied and the tree falls on the house and injuries someone. So the removal permit is issued. That's a win for the applicant who was able to count that tree as providing screening. A win for the new homeowner whose view of the valley floor is now improved. But a loss for the citizens of Los Gatos whose hillsides are now less sustainable and scared with another large, visible house.

Fourth Edition

[®] Arboriculture

Integrated Management of Landscape Trees, Shrubs, and Vines

88 88 88

Richard W. Harris

Professor Emeritus Department of Environmental Horticulture University of California at Davis

James R. Clark
Vice President
HortScience, Inc.
Pleasanton, California

Nelda P. Matheny

HortScience, Inc.
Pleasanton, California

Illustrations by Vera M. Harris



Upper Saddle River, New Jersey 07458

TABLE 11-3

Comparison of tree preservation and removal decisions considering species tolerance to disturbance, tree condition, and intensity of impact

	London Plane OR LIVE OAK Tree condition		
Intensity of impact	Poor	Moderate	Good
Low	Remove	Preserve	Preserve
Moderate	Remove	Preserve	Preserve
Severe	Remove	Redesign/Preserve?	Redesign/Preserve?
		Beech OR BLUE OAK	
		Tree condition	

Intensity of impact	<i>Poor</i> Remove	Moderate	Good Preserve
Low		Remove Preserve?	
Moderate	Remove	Remove	Redesign/Preserve?
Severe	Remove	Remove	Remove

This Page Intentionally Left Blank