



MEETING DATE: 8/06/2007

ITEM NO:

6

COUNCIL AGENDA REPORT

DATE: JULY 26, 2007

TO: MAYOR AND TOWN COUNCIL

FROM: PAMELA S. JACOBS, INTERIM TOWN MANAGER

P. Jacobs

SUBJECT: APPOINT MAYOR JOE PIRZYNSKI AS THE PRIMARY VOTING DELEGATE AND VICE MAYOR BARBARA SPECTOR, PAMELA JACOBS, INTERIM TOWN MANAGER, AND JENNY HARUYAMA, ADMINISTRATIVE PROGRAMS MANAGER AS THE ALTERNATE VOTING DELEGATES FOR THE LEAGUE OF CALIFORNIA CITIES ANNUAL CONFERENCE SCHEDULED FOR SEPTEMBER 5-8, 2007 IN SACRAMENTO, CALIFORNIA

RECOMMENDATION:

Appoint Mayor Joe Pirzynski as the primary voting delegate and Vice Mayor Barbara Spector, Pamela Jacobs, Interim Town Manager, and Jenny Haruyama, Administrative Programs Manager as alternate voting delegates for the League of California Cities Annual Conference scheduled for September 5-8, 2007 in Sacramento, California.

PURPOSE:

The purpose of this report is to recommend a primary and alternate voting delegate for the League of California Cities Annual Conference, scheduled for September 5-8, 2007 in Sacramento, California.

BACKGROUND:

Each year the League of California Cities conducts an annual conference to discuss key legislative, social, fiscal, and service issues affecting California communities. One important aspect of the conference is its annual business meeting where the League membership takes

PREPARED BY:

Jenny Haruyama
JENNY HARUYAMA
Administrative Programs Manager

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Reviewed by: _____ Assistant Town Manager OK Town Attorney
_____ Clerk Administrator _____ Finance _____ Community Development

SUBJECT: APPOINT MAYOR JOE PIRZYNSKI AS THE PRIMARY VOTING DELEGATE AND VICE MAYOR BARBARA SPECTOR, PAMELA JACOBS, INTERIM TOWN MANAGER, AND JENNY HARUYAMA, ADMINISTRATIVE PROGRAMS MANAGER AS THE ALTERNATE VOTING DELEGATES FOR THE LEAGUE OF CALIFORNIA CITIES ANNUAL CONFERENCE SCHEDULED FOR SEPTEMBER 5-8, 2007 IN SACRAMENTO, CALIFORNIA

July 26, 2007

action on conference resolutions (Attachment 1). Annual conference resolutions guide cities and the League in efforts to improve the quality, responsiveness, and vitality of local government in California.

DISCUSSION:

To expedite the annual business meeting, participating cities/towns have been asked to designate a primary and an alternate voting representative. It has been Council's practice to appoint the Mayor as the primary and the Vice Mayor as the alternate voting delegate.

In the event of a scheduling conflict, the Mayor recommends that Pamela Jacobs, Interim Town Manager and Jenny Haruyama, Administrative Programs Manager serve as alternate voting delegates. Staff has confirmed with the League that under these circumstances, it is acceptable to designate an appointed official or staff member as an alternate voting delegate in the event that an elected official is not available.

Attached are the proposed conference resolutions. In the past, staff has provided Council with a resolution analysis and position recommendation when resolutions are considered to be substantive. Staff has determined that the attached resolutions are not substantive and recommends that the Town's voting delegate determine the Town's position based on resolution discussion and feedback at the League Annual Business Meeting.

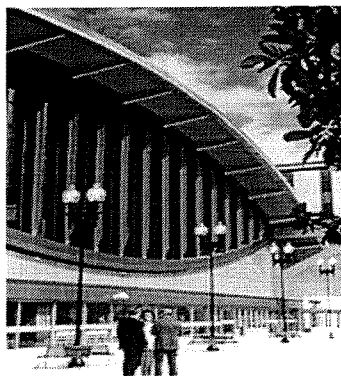
FISCAL IMPACT:

There is no fiscal impact associated with the Council appointment of a primary and alternate voting delegate for the League of California Cities Annual Conference.

Attachment:

Attachment 1: 2007 League of California Cities Resolutions

**III.
LOCATION OF MEETINGS**



Policy Committee Meetings
Wednesday, September 5, 2007
Hyatt Regency Hotel (Regency Ballroom)
(Located across from the Convention Center)
1209 L Street
Sacramento, CA 95814

**POLICY COMMITTEES MEETING TO CONSIDER RESOLUTIONS
REFERRED TO THEM**

<u>10:00 a.m. - Noon</u>	<u>12:30 - 2:30 p.m.</u>
Community Services	Administrative Services
Public Safety	Housing, Community & Econ. Dev.

OTHER POLICY COMMITTEES MEETING AT THE ANNUAL CONFERENCE

Employee Relations, Environmental Quality, Revenue and Taxation
Notification will be mailed to all policy committee members.

**Note: Transportation, Communication & Public Works will NOT meet at the
Annual Conference.**



General Resolutions Committee
Friday, September 7, 2007, 1:30 p.m.
Sacramento Convention Center (Rooms 317-318)
1400 J Street
Sacramento, CA 95814



Annual Business Meeting and General Assembly
Saturday, September 8, 2007, 8:30 a.m.
Hyatt Regency Hotel (Regency Ballroom)
(Located across from the Convention Center)
1209 L Street
Sacramento, CA 95814

KEY TO ACTIONS TAKEN ON RESOLUTIONS (*Continued*)

KEY TO REVIEWING BODIES

1. Policy Committee
2. General Resolutions Committee
3. General Assembly

KEY TO ACTIONS TAKEN

- A - Approve
- D - Disapprove
- N - No Action
- R - Refer to appropriate policy committee for study
- a - Amend
- Aa - Approve as amended
- Aaa - Approve with additional amendment(s)
- Ra - Amend and refer as amended to appropriate policy committee for study
- Raa - Additional amendments and refer
- Da - Amend (for clarity or brevity) and Disapprove
- Na - Amend (for clarity or brevity) and take No Action
- W - Withdrawn by Sponsor

Action Footnotes

- * Subject matter covered in another resolution
- ** Existing League policy
- *** Local authority presently exists

Procedural Note: Resolutions that are approved by the General Resolutions Committee, as well as all qualified petitioned resolutions, are reported to the floor of the General Assembly. In addition, League policy provides the following procedure for resolutions approved by League policy committees but *not* approved by the General Resolutions Committee:

Resolutions initially recommended for approval and adoption by all the League policy committees to which the resolution is assigned, but subsequently recommended for disapproval, referral or no action by the General Resolutions Committee, shall then be placed on a consent agenda for consideration by the General Assembly. The consent agenda shall include a brief description of the bases for the recommendations by both the policy committee(s) and General Resolutions Committee, as well as the recommended action by each. Any voting delegate may make a motion to pull a resolution from the consent agenda in order to request the opportunity to fully debate the resolution. If, upon a majority vote of the General Assembly, the request for debate is approved, the General Assembly shall have the opportunity to debate and subsequently vote on the resolution.

V
2007 ANNUAL CONFERENCE RESOLUTIONS

RESOLUTION REFERRED TO ADMINISTRATIVE SERVICES POLICY COMMITTEE

**1. RESOLUTION RELATING TO THE RENEWAL OF THE LEAGUE
GRASSROOTS NETWORK PROGRAM**

Source: League Board of Directors
Referred to: Administrative Services Policy Committee
Recommendation to General Resolutions Committee:

WHEREAS, until 2004 the cities of California were faced with continual actions by the legislature and the administration to take city revenues and use those revenues to counter deficits in the state general fund; and

WHEREAS, this repeated action by the legislature and the administration seriously threatened the ability of local government to deliver essential public services to local communities; and

WHEREAS, in 2001 the Board of Directors and membership of the League of California Cities took actions to strengthen the effectiveness of the League and to prevent the year-after-year erosion of local public services; and

WHEREAS, the membership of the League overwhelmingly supported the establishment of the League's Grassroots network program and the accompanying dues increase to hire and support 15 new, professional grassroots staff positions in the organization; and

WHEREAS, the Grassroots network program in the League has been a key factor in the League's efforts to secure passage of Proposition 1A in 2004 that placed an effective constitutional restraint against the state continuing to take local government revenues to help meet state fiscal problems; and

WHEREAS, the League grassroots network program has been effective in other statewide ballot measures battles including Proposition 42 in 2002, protecting transportation money for transportation purposes; and Proposition 46 in 2002, enacting a statewide bond measure for affordable housing; and the most recent defeat in 2006 of Proposition 90 that threatened to squander taxpayer money and negate local land use decision-making authority; and

WHEREAS, the League grassroots network program has proven to be an effective tool in support of the League's legislative program; and

WHEREAS, the League's grassroots network program is known as one of the preeminent grassroots programs in the country; and

WHEREAS, Article XVII, Section 3 (c) of the League bylaws provides that the membership of the League shall be asked to vote before December 31, 2007 on the continuation of the Grassroots program beyond December 31, 2008; and

members and city managers were asked to complete the survey. Responses were received from 467 city officials, a strong 31% response rate. Some of the key findings were:

- City Officials are more involved with the League than they were in 2004
- Nine in ten members rate the job the League is doing as excellent or good.
- Email is the preferred communication vehicle for receiving information on grassroots action.
- Seven in 10 respondents are familiar with their regional representative.
- Compared to five years ago, (prior to the grassroots program) 84% of respondents feel that their efforts on pending legislation and state budget issues have become more effective.

Grassroots Activities:

In its relatively short existence, the League grassroots program has been a key element in the League's advocacy on behalf of California's cities. Grassroots activities include:

- **State Budget Deliberations.** The grassroots program played a significant role in preventing legislative efforts to prevent state takeaways of local government revenues during the 2002 state budget process.
- **Proposition 1A (2004).** The grassroots program was focused on building a strong coalition of supporting organization and community groups as well as media support for a measure to constitutionally protect city revenues from state takeaways.
- **Proposition 65 Signature Gathering.** The League grassroots staff coordinated a highly successful, volunteer signature gathering effort that qualified Proposition 65 for the 2004 general election ballot. This measure was used to leverage the passage of the measure by the legislature that ultimately became Proposition 1A.
- **Infrastructure Bonds.** The League grassroots program was also directed at both the legislative passage of the largest infrastructure bond packages ever passed in the nation, as well as the campaign to secure voter approval of Proposition 1A-E and Proposition 84.
- **No on Proposition 90 Campaign.** The League's grassroots program led the field operations in the campaign to defeat Proposition 90 on the November ballot. This measure was a destructive proposal designed to cripple local government land use authority.

Sponsorship:

This resolution is sponsored by the Board of Directors of the League of California Cities.

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**RESOLUTION REFERRED TO HOUSING, COMMUNITY & ECONOMIC DEVELOPMENT
POLICY COMMITTEE**

**3. RESOLUTION RELATING TO APPLYING 300 FOOT DISTANCE SEPARATION
FOR ALL NEW RESIDENTIAL CARE FACILITIES**

Source: City of Los Angeles
Referred to: Housing, Community and Economic Development
Recommendation to General Resolutions Committee:

WHEREAS, the intent of existing federal and state law is to offer housing and care facility options for the elderly, mentally and physically handicapped persons, and others in need of care in residential surroundings. The proposed legislative amendments are not intended to place undue restrictions on residential care facilities with six or fewer people. However, the placement of an unlimited number of facilities within close proximity of one another could lead to an over concentration of residential care facilities and thereby significantly alter the very residential character that these homes are seeking; and

WHEREAS, in 2006 the League supported legislation such as Assembly Bills 3005, 3006, and 3007 (Emmerson) to provide more regulatory authority to cities regarding the location of alcohol and drug abuse recovery treatment facilities, and increase public awareness of the location of those public facilities, but these bills were not enacted, and it became apparent that State legislation would only be feasible in the area of the 300 foot distance separation for certain categories of residential care facilities; and

WHEREAS, there is a growing problem of more senior residential care facilities for six or fewer people being concentrated in neighborhoods in excessive amounts; and

WHEREAS, this problem has been aggravated by differing Health and Safety Code provisions (see chart attached, 1500, 1520.4, 1520.5, 1527, 1566, 1568, 1569 and 11834) for differing types of residential care facilities (alcohol or drug abuse recovery/treatment facilities; adult residential; group homes; and residential care facilities for the elderly) for six or fewer people, all of which are regulated by a number of State agencies, and all of which are preempted from local regulation per State and federal law; and

WHEREAS, there is no intent to stop the creation of housing and care facilities for six or fewer people, there is a strong need to apply one state law to all such residential care facility arrangements fairly and equitably, and this state law is the one establishing the over-concentration formula of not siting one such facility within 300 feet of another; while this distance threshold exists for some residential care facilities, it does not for all of them, and therein lies a powerful aggravation of the over-concentration situation; now, therefore, be it

RESOLVED, by the General Assembly of the League of California Cities, assembled in Annual Conference in Sacramento, September 8, 2007, that the League support state legislation to require a 300 foot distance separation for all new residential care facilities.

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<i>Regulations*</i>	<i>Licensing Agency</i>	<i>Overconcentration**</i>	<i>Notice</i>
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Facility

Adult Residential
(Adult residential care)

Section 1566	State Department of Social Services	Yes	Yes
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Foster Care
(Children with special needs or removed from home)

Section 1500 Section 1520.5	State Department of Social Services	No	No
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Group Home
(Home for Children)

Section 1502.4	State Department of Social Services	Yes	Yes
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Residential Care for Chronically Ill
(Adults with AIDS or HIV)

Section 1568	State Department of Social Services	No	No
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Residential Care for the Elderly
(Home for seniors 60 years or older)

Section 1569 Section 1520.5	State Department of Social Services	No	No
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Small Family Homes
(Care for children with Special Disabilities)

Section 1527	State Department of Social Services	Yes	Yes
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Transitional Housing Placement
(Child. that are at least 17 yrs old)

Section 1566 Section 1520.5(g)	State Department of Social Services	No	No
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Alcoholism and Drug Abuse
(detox, educational sessions and recovery)

Section 11834.2 Section 11834.25	State Depart. of Alcohol and Drug Programs***	No	No
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Sober Living
(Alcohol and drug free houses)

Not Applicable	No license required	No	No
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* California Health and Safety Code

** Overconcentration means siting a like facility (same services) within 300 feet of another.

*** ADP, Residential and Outpatient Programs Compliance Branch www.adp.ca.gov

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Background Information on Resolution #4

Source: Public Safety Policy Committee

Title: Resolution Relating to the Implementation of A.B. 38; Establishing a New "Department of Emergency Services and Homeland Security"



MAY 2nd, 2007

Subject: *Discussion Paper: An Assessment of Collaborative Challenges and Possibilities for Emergency Services and Homeland Security at the Local Level*

Dear Mr. Henry Renteria, Director, Governor's Office of Emergency Services:

We are pleased to submit to you an advance copy of our *Discussion Paper: An Assessment of Collaborative Challenges and Possibilities for Emergency Services and Homeland Security at the Local Level*. It was prepared by the Center for Collaborative Policy, California State University, Sacramento (CCP) in collaboration with the Institute for Local Government's Collaborative Governance Initiative (ILG). The California State Association of Counties (CSAC) and the League of California Cities (LCC) have recently joined in partnership with CCP and ILG to address the topics and findings outlined in the Discussion Paper. It reports the results of a focus group of expert participants involved with state and local emergency management and homeland security programs, with subsequent interviews completed in 2006. CCP and ILG facilitated this process. Drafts of the Discussion Paper were reviewed by all expert participants.

The purpose of this Discussion Paper is to help state and local governments better address the complexities of emergency services and homeland security through the use of the emerging and relevant tools of collaborative planning, management and problem solving, multi-stakeholder consensus building, and strategies for public involvement. While this assessment does not evaluate a specific program, it presents expert participants' insights on where public participation and collaborative techniques have potential to support the challenges faced by state and local emergency managers. The CCP/ILG paper also presents the recommendations drawn from these insights. The goal is to provide a basis for interested organizations to discuss how to respond the identified challenges

Because many of the items outlined in the Discussion Paper address intergovernmental coordination, we feel it is important that your agency be aware of its findings and take part in meaningful discussion of its recommendations.

Please take the opportunity to review the paper and its findings. Our organizations hope to meet with you to discuss the possibility of next steps for the paper's recommendations and to strategize how to move forward with its public release. A follow-up contact will be made in the near future to explore opportunities for a joint meeting. In the meantime, please feel free to contact Adam Sutkus, Senior Mediator & Project Manager at CCP: 916.323.8409.

Thank you for taking time to review the Discussion Paper. Our organizations look forward to beginning a conversation with you on ways we can work together to improve emergency services and homeland security at the local level.

Sincerely,

Lisa Beutler
Associate Director

JoAnne Speers
Executive Director

Steve Keil
Interim Executive Director

Chris McKenzie
Executive Director

Center for
Collaborative Policy

Institute for Local
Government

California State
Association of Counties

League of California
Cities

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